



**THE CHIEF CONSTABLE OF NORTH YORKSHIRE**  
**STATEMENT OF ACCOUNTS | 2022-23**



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# NARRATIVE REPORT TO THE STATEMENT OF ACCOUNTS for the CHIEF CONSTABLE of NORTH YORKSHIRE

## 1. Introduction

The purpose of this Narrative Report is to provide a concise and easily understandable effective guide to the most significant matters reported in the accounts. The Narrative Report provides a brief explanation of the Chief Constable of North Yorkshire's (CCNY) financial position and assists in the interpretation of the financial statements. It provides a commentary on the major influences affecting the income and expenditure and cash flow, and information on the financial needs and resources of CCNY. It gives an indication, in broad terms, of where CCNY's money comes from, what it is spent on and the services it delivers.

This is the ninth set of accounts prepared since the Police Reform and Social Responsibility Act 2011 (the Act) created two "corporation sole" bodies - the Police and Crime Commissioner for North Yorkshire (NYPCC) and the Chief Constable of North Yorkshire Police (CCNY). On 15th November 2018, NYPCC became the Police Fire and Crime Commissioner for North Yorkshire (NYPFCC).

The financial statements presented here represent accounts for CCNY. NYPFCC has been identified as the parent organisation of CCNY. Therefore, the accounts of CCNY presented here are included in the consolidated group accounts of NYPFCC.

The accounts for the year ended 31 March 2023 are presented in the format laid down in "The Code of Practice on Local Authority Accounting in the United Kingdom" (the Code) issued by the Chartered Institute of Public Finance and Accountancy (CIPFA).

The statements included in the accounts are as follows:

### **Statement of Responsibilities for the Statement of Accounts**

This explains both the CCNY's and the Chief Constable's Chief Finance Officer's responsibilities in respect of the Statement of Accounts.

### **Movement in Reserves Statement (MIRS)**

This Statement shows the movement in reserves held by the CCNY between the start and end of the financial year, analysed into usable reserves (i.e. those that can be applied to fund expenditure or reduce local taxation) and other unusable reserves. This statement analyses movements in year of the CCNY's reserves between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to taxpayers for the year. The Net Increase/Decrease line shows the statutory General Fund Balance movements in the year, following those adjustments.

### **Comprehensive Income and Expenditure Statement (CIES)**

This Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded by the NYPFCC. Police, Fire and Crime Commissioners raise taxation to fund the expenditure of the CCNY in accordance with regulations and this may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis (Note 2 to the Accounts) and the Movement in Reserves Statement.

### **Balance Sheet**

The Balance Sheet shows the value as at the balance sheet date of the assets and liabilities recognised by the CCNY. The net assets (assets less liabilities) are matched by the reserves. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that may be used to provide services. CCNY does not hold any usable reserves. The second category of reserves relates to those that CCNY is not able to use to provide services. This category of reserves includes reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis".

### **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of CCNY during the reporting period. The statement shows how CCNY generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of CCNY are funded by the NYPFCC or from the recipients of services provided. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to future service delivery.

### **Accounting Policies**

This explains the basis of the preparation of figures in the accounts. The accounts can only be properly appreciated if the policies that have been followed in dealing with material items are explained. Changes in policies from previous years have been clearly shown.

### **Police Pension Fund Account**

This account summarises the income and expenditure related to the Police Pension Schemes. These statements are supported by various notes.

## **2. Summary of Financial Year 2022/23: Revenue Budget**

### **a) Summary**

CCNY incurred revenue expenditure during the year. Revenue expenditure is generally spent on items which are consumed within the financial year and is financed by NYPFCC and other income. For CCNY, salary costs are the greatest proportion of revenue costs incurred in the year.

Details of the CCNY's revenue income and expenditure position with a forecast of the expected year end outturn are reported throughout the year. There is a direct relationship between revenue expenditure in the year and the Comprehensive Income Expenditure Statement. However, to comply with the statutory accounting code, a technical treatment is applied which makes a direct comparison to the in-year management accounting reports position difficult.

The summary that follows provides the detail on the outturn spend position compared to the budget. This gives a clearer assessment of performance in the year compared to the budget. The net revenue budget for the year was £173.1m, comprising the expenditure budget of £181.6m netted down by income received directly by the CCNY of £8.5m.

CCNY's position against the main budget headings is presented in the table below. Final CCNY income was £0.85m greater than the £8.5m budget. Against its £181.6m gross pay and non-pay expenditure budgets, CCNY overspent by £1.95m. Combined this produced a £1.1m net overspend. The key reasons for the budget variances are set out below.

Table 1

CCNY Revenue Budget Outturn 2022/23	Budget	Actual	(Under) / Over Spend
	£'000	£'000	£'000
<b>DIRECT INCOME &amp; FUNDING</b>			
FORCE INCOME/FEES & CHARGES	(8,532)	(9,381)	(848)
<b>DIRECT INCOME TOTAL</b>	<b>(8,532)</b>	<b>(9,381)</b>	<b>(848)</b>
<b>FORCE EXPENDITURE</b>			
POLICE PAY	91,997	91,911	(87)
STAFF PAY	41,392	40,079	(1,313)
PCSO PAY	8,214	6,990	(1,224)
POLICE OVERTIME	2,965	4,607	1,643
STAFF OVERTIME	357	529	172
PCSO OVERTIME	13	25	11
AGENCY	253	301	48
<b>PAY TOTAL</b>	<b>145,192</b>	<b>144,442</b>	<b>(750)</b>
TRAINING	2,589	2,609	20
OTHER <u>NON SALARY</u> EMPLOYEE COSTS	876	923	47
<b>OTHER PAY RELATED TOTAL</b>	<b>3,465</b>	<b>3,532</b>	<b>67</b>
INJURY AND MEDICAL POLICE PENSIONS	3,693	3,894	201
PREMISES	4,640	5,511	871
SUPPLIES AND SERVICES	21,596	22,449	853
TRANSPORT	2,989	3,536	547
TRANSFER TO PROVISIONS	0	172	172
<b>NON PAY TOTAL</b>	<b>32,918</b>	<b>35,562</b>	<b>2,644</b>
<b>TOTAL OPERATIONAL EXPENDITURE</b>	<b>181,575</b>	<b>183,536</b>	<b>1,961</b>
REVENUE PROJECTS	10	4	(6)
<b>NET FORCE EXPENDITURE</b>	<b>181,585</b>	<b>183,540</b>	<b>1,955</b>
<b>TOTAL NYP</b>	<b>173,052</b>	<b>174,159</b>	<b>1,107</b>

The net NYP / CCNY budget is funded by the Police, Fire and Crime Commissioner from Council tax Policing Precept and Grant income received.

#### **b) Force income**

The force achieved greater levels of income than anticipated in its delegated fees and charges budget. This includes income from staff seconded to other forces, mutual aid income where officers assist other forces with policing events, speed awareness courses and additional funding for specific operations undertaken.

#### **c) Salary Costs**

Salary costs are the most significant element of the revenue budget. A breakdown of the number of employees of each gender, and the number of persons of each gender who are Senior Managers is provided in Note 8(e) to the Accounts

### **i. Police Salary Related Costs**

The Core Budget for Police Pay for 2022/23 was set based on delivering the Home Office Uplift target number for police officers of 1,645 (headcount basis). CCNY negotiated additional grant income from the Home Office to allow it to achieve 1,689 officers by 31st March 2023. In practice it over-achieved this target with 1,701 officers in post (headcount basis).

The final outturn was an £87k underspend, reflecting that officer numbers were below the Uplift target earlier in the financial year. Some additional costs relating to having more senior rank posts than anticipated, to strengthen leadership capacity, were incurred.

### **ii. PCSO Salary Related Costs**

The core budget for PCSO pay for 2022/23 was set based on delivering 229 FTEs throughout the year. The year started under-profile on PCSOs, with continued high turnover and difficulties in recruiting. The decision was then made, as part of the 2023/24 budget planning process, to remove the planned intakes in February and March 2023. This resulted in FTE of 181 in post on 31st March 2023 and a saving against the budget of £1.22m.

### **iii. Staff Related Costs**

Vacancies averaged c.95 for most of the year (a net 45 vacancies after the budget vacancy factor of 50). At 31st March 2023 there were 81 vacancies, excluding the vacancy factor. These vacancies sat within EnableNY collaboration roles (22 FTEs), Customer Contact (13 FTEs) and Criminal Justice (19 FTEs), which is also reflective of the vacancy distribution throughout the year.

The EnableNY vacancies were spread across all functions. High attrition within Customer Contact has been a historical trend. Overtime was utilised to ensure continuity of service within FCR, offset against PFCC allocated reserve funding and vacancy underspend, alongside targeted recruitments. A business case to secure and maintain call performance standards has increased the Staff FTE establishment in April 2023.

Criminal Justice operated with significant vacancies through the year, predominantly within Traffic Bureau, Prosecution Team and Firearms Licensing. High levels of attrition are common within these departments, impacted by the difficulties within the market.

The revised national Staff pay award from September 2022 was unfunded, and created an additional cost of £700k, which netted down the Staff vacancy underspend.

### **d) Policy Injury and Ill Health Pension Costs**

Under the Police Pension Regulations, the cost of injury pensions and adjustments for reduced pension contributions as a result of ill health retirements are not reimbursed by the Home Office and are met from local policing budgets.

Greater than budgeted Injury Pensions were seen in 2022/23, at £400k over budget, with a high number of Injury on Duty awards being granted and back payments materialising towards the end of the year.

This was partially offset by a £200k underspend against Ill Health retirements. Ill Health retirements are unpredictable, with two of the five within 2022/23 incurred in the final quarter.

### **e) Premises Costs**

The force had to pay significant price increases for Gas & Electricity. During 2022/23 budget and MTFP planning, budgets for gas and electricity were increased by 50% and 25% respectively, in line with the projections at the time. Following this, energy prices increased beyond expectations. NB gas consumption was lower than the previous year.

Other key pressures include premises rental and Reactive Maintenance. Helping to reduce these pressures are savings due to Rates revaluations, including backdating.



## **f) Supplies & Services**

The overspend includes additional contribution towards the Regional Organised Crime Unit notified after the budget had been set. Additional costs have been incurred relating to the force leading a national portfolio, with staff from other forces seconded inwards to CCNY, with income to fund these additional posts reflected in the separate income budget.

Increased uniform costs were incurred, due to higher levels of recruitment than originally planned to ensure officer numbers were met, and then to accommodate recruitment over the Uplift target. Additional Training to support the Improvement Plan following the recent HMICFRS inspections was provided force-wide, covering diversity (DEI) and leadership.

The Digital Forensics Unit (DFU) required a step change in reducing the backlog of devices requiring analysis by 20%, which was achieved through outsourcing, at additional cost. .

Some savings were made during the year, most notably within ICT. These were achieved through the renegotiation of contracts across ICT licences and maintenance. National ICT Systems contributions were also underspent, to the PNC.

Savings to support the implementation of new Costed Service Plans were required and reflected here, but not all could be found to meet the full target.

## **g) Transport**

Increased fuel costs were incurred, reflecting record high prices that have still not reduced back down to budgeted levels. Outsourced workshops were utilised, to cover vacancies within Fleet workshop staffing. These costs continued all year, despite full recruitment, in part due to additional capital budget approval and the purchase of vehicles.

The contract for Hire vehicles incurred a significant price increase, contributing to the overspend. Travel expenses were prominently seen within operational departments where overtime working made travel claims allowable.

## **3. Non Financial Performance**

### **a) Contribution to Delivery of the Police, Fire and Crime Plan's Priorities**

The Police, Fire and Crime Commissioner is required to produce a Police, Fire and Crime Plan which sets out the vision and priorities for policing and community safety in North Yorkshire, as well as the objectives and ambitions that the Chief Constable will be held to account against.

The plan sets out a shared vision for North Yorkshire's police service and charts our journey towards our destination. The Police, Fire and Crime Commissioner also produces an Annual Report on progress during the year against the Policing and Corporate Priorities, as set out in the Police and Crime Plan. The Annual Report is published as a separate document at the same time as the financial statements.

The current PFCC was elected in a by-election in November 2021. During 2022/23, the Commissioner has refreshed the Police and Crime Plan 2022 - 25. This has retained four strategic priorities, which are:

#### **1. Caring about the Vulnerable**

We will have an in-depth understanding of how we can best protect the most vulnerable people in our society and will invest in services, skills and partner relationships to deliver the best possible outcomes.

#### **2. Ambitious Collaboration**

We will reach out to partners and drive innovation forward to enhance policing, public protection, community safety and local justice services.

#### **3. Reinforcing Local Policing**

We will equip our people with the technology, skills, capacity and personal support to prevent and tackle crime and reduce demand.

#### 4. Enhancing the Customer Experience

We will embed an outward-facing perspective to guide all our endeavours, providing an exemplary service that exceeds expectations, whether that be in serving the public, shaping the organisation or working with colleagues and partners.

NYP's contribution to the delivery of the strategic priorities is closely monitored through reporting to the Office of the Police, Fire and Crime Commissioner and at public meetings such as the Police, Fire and Crime Panel and the Public Accountability Meeting.

#### **b) Workforce**

The workforce position at the end of March 2023 is presented in the summary tables below, including police officers, PCSO's and police staff roles.

#### **Police Officers**

During 2022/23 the Force exceeded its target number of police officers, including the additional officers funded through Uplift grant from government. The target is 1,644 (headcount basis) and CCNY finished the year with 1,701 officers (headcount basis).

This equates to (coincidentally) 1,644 full time equivalent (FTE) posts. Headcount will typically exceed FTE, reflecting that one or more people may make up one FTE if they work part-time hours. Additional grant funding from the Home Office helped support the additional cost of exceeding the target in the year. NYP has been successful in securing grant funding from the Home Office for an additional 20 officers over the target (i.e. 1,664 total, headcount basis) throughout 2023/24. This is additional capacity for CCNY and helps protect the Force from losing grant income should officer numbers fall below the target.

Police Officer Actuals, plus Projections	Apr-22	May-22	Jun-22	Jul-22	Aug-22	Sep-22	Oct-22	Nov-22	Dec-22	Jan-23	Feb-23	Mar-23
Uplift Target 21/22	1563	1563	1563	1563	1563	1563	1563	1563	1563	1563	1563	1563
Uplift Target 22/23	1645	1645	1645	1645	1645	1645	1645	1645	1645	1645	1645	1645
Actual/Projected FTE (includes recruitment and attrition)	1573.26	1588.00	1611.35	1599.05	1591.56	1638.22	1637.42	1627.13	1639.18	1654.78	1677.65	1664.09

#### **PCSOs**

Police Community Support Officers (PCSOs) work in neighbourhood policing teams to help deal with and prevent crime. During 2022/23, CCNY had challenges with being able to appoint PCSOs to its full establishment. In 2023/24, the policing operating model is under review, including neighbourhood policing, which may affect the number of PCSOs required in the future.

PCSO Actuals - FTE	Apr-22	May-22	Jun-22	Jul-22	Aug-22	Sep-22	Oct-22	Nov-22	Dec-22	Jan-23	Feb-23	Mar-23
Annual FTE Budget	229.00	229.00	229.00	229.00	229.00	229.00	229.00	229.00	229.00	229.00	229.00	229.00
Actual/Projected FTE (includes recruitment and attrition)	197.32	192.68	186.64	181.60	177.60	188.61	185.61	183.77	184.74	189.12	184.96	184.12

#### **Police Staff**

Police staff are utilised in roles supporting front line officers. These include the Force Control Room (contact centre), investigators and enabling corporate services. During 2022/23 NYP typically had around 100 vacancies in staff roles. In 2023/24, new governance and oversight has been introduced to better focus on the reasons why some roles may be hard to fill and to prioritise recruitment to minimise gaps in service provision.

Police Staff Actuals	Apr-22	May-22	Jun-22	Jul-22	Aug-22	Sep-22	Oct-22	Nov-22	Dec-22	Jan-23	Feb-23	Mar-23
OPFCC	18.42	19.42	17.81	17.81	17.81	17.81	16.81	16.81	16.62	17.47	18.47	17.47
Project Staff (Cost Centre 7600)	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0	0
Commissioned Services	15.04	14.04	13.54	13.54	13.15	12.34	12.34	12.34	13.52	13.52	14.52	14.52
Chief Constable	1047.02	1050.72	1057.57	1052.23	1047.38	1053.27	1058.38	1056.25	1053.96	1090.03	1089.05	1086.77
<b>Total Staff FTE</b>	<b>1080.48</b>	<b>1084.18</b>	<b>1088.92</b>	<b>1083.58</b>	<b>1078.34</b>	<b>1083.42</b>	<b>1087.53</b>	<b>1085.4</b>	<b>1084.1</b>	<b>1121.02</b>	<b>1122.04</b>	<b>1118.76</b>

#### **4. Comprehensive Income and Expenditure Statement (CIES)**

The outturn figures for 2022/23 can be reconciled to the CIES via the Movement on Reserves Statement. The technical treatment required means that the outturn presented in this Narrative Report and the movement on the General Fund Balances in the accounts are different. The Expenditure and Funding Analysis in Note 2 to the Accounts presents a reconciliation.

#### **5. Pensions**

As part of the terms and conditions of officers and employees, CCNY offers retirement benefits in accordance with national agreements and schemes and participates in a number of pension schemes and is detailed in Note 17.

- A Local Government Pension Scheme (LGPS) for police staff, administered by North Yorkshire Council. These are funded defined benefit schemes, meaning that CCNY and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets;

- Three Police Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities, but finance is only required to be raised to cover police pensions when the pensions are actually paid. Funding arrangements for the Police Pension Fund are detailed in the Police Pension Fund Accounts.

Although pension benefits will not actually be payable until employees retire, CCNY has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement and details are provided in Statement of Accounts Note 17. The liabilities show the underlying commitments that CCNY has in the long run to pay retirement benefits. The total liability has a substantial impact on the net worth of CCNY as recorded in the Balance Sheet and results in a negative overall balance. However, statutory arrangements for funding the deficit mean that the financial position of CCNY remains healthy.

#### **6. Provisions and Contingencies**

Details are provided in Statement of Accounts Notes 16 and 18.

#### **7. Inspection by His Majesty's Inspectorate of Constabulary, Fire & Rescue Services (HMICFRS)**

The HMICFRS undertook a Police effectiveness, efficiency and legitimacy (PEEL) Inspection in Autumn 2022, with the outcome published on 17th March 2023. Overall, this assessed CCNY as Requiring Improvement.

Areas for improvement included protecting vulnerable people and in particular governance and performance management, understanding the impact of demand on the operating model required, with a workforce plan in place that aligns with medium term financial plan of the organisation, in order to demonstrate the best use of resources to improve outcomes for the public.

The HMICFRS noted that the CCNY workforce understands the importance of treating the public with fairness and respect, is undertaking effective investigations and that most investigations are well-supervised and is effective in apprehending and managing suspects and offenders to protect the public from harm.

#### **8. Accounting Policies and Presentation of the Accounts**

The accounting policies adopted in the preparation of the accounts are set out formally in the Accounting Policies which follow. There have not been any significant changes in Accounting Policies during 2020/21.

Under Sections 25 and 26 of the Local Audit and Accountability Act 2014 (the Act) interested parties and local government electors have the right to inspect CCNY's accounts and supporting documents, and to question the auditor, or make objections to the matters contained in them. The times at which the accounts are deposited for inspection are advertised on both the Commissioner's and the Chief Constable's websites.

Every effort has been made to ensure the accuracy of these accounts and compliance with accounting requirements.

The CCNY's external auditors are:

Mazars LLP  
The Corner  
Bank Chambers  
26 Mosley Street  
Newcastle upon Tyne  
NE1 1DF



Louise Branford-White  
Chief Constable's Chief Finance Officer of North Yorkshire  
Date: 5th December 2024

## STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

### The Responsibilities of the Chief Constable of North Yorkshire

- make arrangements for the proper administration of their financial affairs and to ensure that one of their officers has the responsibility for the administration of those affairs. In this Force, that officer is the Chief Constable's Chief Finance Officer;
- manage their affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- approve the Statement of Accounts.



Chief Constable of North Yorkshire

Date: 5th December 2024

### The Responsibilities of the Chief Constable's Chief Finance Officer

The Chief Finance Officer is responsible for the preparation of the Chief Constable's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Chief Finance Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code of Practice.

The Chief Finance Officer has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

### Certificate by the Chief Constable's Chief Finance Officer

I certify that the Statement of Accounts has been prepared in accordance with proper accounting practice and presents a true and fair view of the financial position of the Chief Constable of North Yorkshire at 31 March 2023, and its income and expenditure for the year then ended.



Chief Constable's Chief Finance Officer of North Yorkshire

Date: 5th December 2024

## MOVEMENT IN RESERVES STATEMENT for the YEAR ENDED 31 March 2023

	General Fund Balance	Total Usable Reserves	Total Unusable Reserves	Total Reserves
Note	'000	'000	'000	'000
<b>Balance at 1 April 2021</b>	-	-	(1,946,697)	(1,946,697)
<b>Total Comprehensive income and expenditure</b>	(72,345)	(72,345)	67,275	(5,070)
Adjustments between accounting basis & funding basis under regulations	72,345	72,345	(72,345)	-
<b>Net increase/(decrease)</b>	-	-	(5,070)	(5,070)
<b>Balance at 31 March 2022</b>	-	-	(1,951,767)	(1,951,767)
<b>Total Comprehensive income and expenditure</b>	(75,405)	(75,405)	664,997	589,592
Adjustments between accounting basis & funding basis under regulations	75,405	75,405	(75,405)	-
<b>Net increase/(decrease)</b>	-	-	589,592	589,592
<b>Balance at 31 March 2023</b>	-	-	(1,362,175)	(1,362,175)

*An analysis of Unusable Reserves is provided in Note 4 to the accounts.*

## COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT for the Year Ended 31 March 2023

		2022/23	2021/22
		Income/ Expenditure	Income/ Expenditure
	Note	£'000	£'000
Other Income		(9,372)	(8,310)
Salary Costs		168,011	167,130
Other non Salary employee costs		3,833	2,856
Police Injury Pension Costs		3,894	4,326
Premises Costs		5,499	4,506
Supplies and Services		22,446	20,412
Transport Costs		3,536	3,076
Financial Costs		1,329	4,770
Project Costs		4	2,593
<b>Cost of Police Services</b>		<b>199,180</b>	<b>201,360</b>
Non-Distributed Costs:			
* Past Service Costs	17	-	85
* Intragroup Funding	6	(175,219)	(167,949)
<b>Net Cost of Services</b>		<b>23,961</b>	<b>33,496</b>
Financing and Investment Income and Expenditure	7	51,445	38,848
<b>(Surplus) or Deficit on the Provision of Services</b>		<b>75,405</b>	<b>72,345</b>
<b>Other Comprehensive Income and expenditure</b>			
(Surplus) or deficit on remeasurements of defined benefit liability	4a	(664,997)	(67,275)
<b>Other Comprehensive (Income) and Expenditure</b>		<b>(664,997)</b>	<b>(67,275)</b>
<b>Total Comprehensive (Income) and Expenditure</b>		<b>(589,592)</b>	<b>5,070</b>

*A comparison between expenditure funded by NYPFCC and resources consumed in accordance with accepted accounting principles is provided in the Expenditure and Funding Analysis (Note 2)*

## BALANCE SHEET as at 31 March 2023

	Note	31 March 2023 £'000	31 March 2022 £'000
<b>Long term Assets</b>			
Pensions Asset	17	46,038	-
<b>Current Assets</b>			
Inventories	12	768	561
Short-term Debtors	13	23,412	16,709
Cash and Cash Equivalents	14	22	15
<b>Total Current Assets</b>		<b>24,201</b>	<b>17,285</b>
<b>Total Assets</b>		<b>70,239</b>	<b>17,285</b>
<b>Current Liabilities</b>			
Short-term Creditors	15	(24,390)	(17,532)
Short-term Provisions	16	(1,393)	(1,423)
<b>Total Current Liabilities</b>		<b>(25,783)</b>	<b>(18,955)</b>
<b>Long-Term Liabilities</b>			
Long-term Provisions	16	(1,051)	(1,064)
Pensions Liability	17	(1,405,580)	(1,949,032)
<b>Total Long-Term Liabilities</b>		<b>(1,406,631)</b>	<b>(1,950,096)</b>
<b>Net (Liabilities) / Assets</b>		<b>(1,362,175)</b>	<b>(1,951,767)</b>
<b>Reserves</b>			
<b>Unusable Reserves</b>			
Pensions Reserve	4	(1,359,542)	(1,949,032)
Accumulated Absences Account	4	(2,633)	(2,735)
<b>Total Unusable Reserves</b>		<b>(1,362,175)</b>	<b>(1,951,767)</b>
<b>Total Reserves</b>		<b>(1,362,175)</b>	<b>(1,951,767)</b>



## CASH FLOW STATEMENT for the YEAR ENDED 31 March 2023

	2022/23	2021/22
Note	£'000	£'000
<b>Net deficit / (surplus) on the provision of services</b>	<b>74,505</b>	<b>72,345</b>
<i>Adjustments to net deficit / (surplus) on the provision of services for non-cash movements:</i>		
Decrease / (increase) in provisions	43	51
Movement in pension liability	(75,507)	(72,702)
Increase / (decrease) in debtors	6,703	(1,143)
(Increase) / decrease in creditors	(6,858)	1,396
Increase / (decrease) in inventories	207	54
	<u>(75,412)</u>	<u>(72,344)</u>
<i>Adjustments for items included in the net deficit / (surplus) on the provisions of services that are investing and financing activities:</i>		
Net Cash Flows from Operating Activities	(7)	1
<b>Net (increase) / decrease in cash and cash equivalents</b>	<b>(7)</b>	<b>1</b>
Cash and cash equivalents at the beginning of the reporting period	14	16
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>14</b>	<b>15</b>

## ACCOUNTING POLICIES for the YEAR ENDED 31 March 2023 for the CHIEF CONSTABLE of NORTH YORKSHIRE

### 1. General and Changes in Accounting Policy

These financial statements are prepared in accordance with the Accounts and Audit (England) Regulations 2015 and proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 (the Code) supported by International Financial Reporting Standards (IFRS) and statutory guidance.

The accounts have been prepared on a going concern basis using a historical cost convention, modified by the revaluation of certain categories of non-current assets and financial instruments.

The principal accounting policies adopted are set out below.

### 2. Accounting Principles

#### ***Balance Sheet***

All payments on behalf of the Group are made by NYPFCC from the Police Fund and all income and funding is received by NYPFCC. NYPFCC has the responsibility for managing the financial relationships with third parties and has legal responsibilities for discharging the contractual terms and conditions of suppliers.

Based on the statutory powers and responsibilities as designated by the Act, and the local agreements and practice in place, and taking account of the guidance included in the Code, it has been determined that substantially all the assets and reserves of the Group are recognised on the NYPFCC Balance Sheet. Each individual entity balance sheet includes the assets and liabilities arising from transactions included in the relevant CIES.

#### ***Comprehensive Income and Expenditure Statement (CIES)***

Under the Act, CCNY is responsible to NYPFCC for the day to day provision of policing functions, including the direction and control of police officers. Staff providing Corporate Support Services (comprising Information Communications and Technology, Estates, Transport and Logistics, Corporate Communications, Legal Services and Finance) are under the direction and control of NYPFCC.

Expenditure related to the provision of policing services by officers and staff under the direction and control of CCNY appears in the CCNY CIES. Expenditure related to the provision of Corporate Support Services appears in the NYPFCC single entity CIES, and is then recharged to CCNY, so that all of the cost of Police Services appears in the CCNY CIES. The cost of Police Services is funded by a recharge to NYPFCC.

#### ***Intra-Group Charges***

NYPFCC makes charges to CCNY:

- for the use of Long-Term Assets, equivalent to the debits made to the NYPFCC CIES for the impairment, depreciation, amortisation and revaluation of the assets;
- for the provision of Corporate Support Services.

CCNY makes charges to NYPFCC:

- for the cost of policing services.

### 3. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Supplies are recorded as expenditure when they are consumed;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Where expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

#### 4. Grants and Contributions

Whether paid on account, by instalments or in arrears, third party contributions are recognised as income when there is reasonable assurance that:

- the conditions attached to the payments will be complied with; and
- that the contributions will be received.

Amounts recognised as due are not credited to the CIES until conditions attached to the contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the contribution is credited to the relevant service line in the CIES.

#### ***Police Pension Top-Up Grant***

The top-up grant receivable from NYPFCC in respect of the Police Pension Fund is credited to the Police Pension Fund Accounts and does not appear in the CCNY CIES. This treatment is in line with the requirements of the Police Pension Fund Regulations 2007 (SI 1932/2007) (updated by SI 1887/2008).

#### 5. Employee Benefits

##### ***Short-Term Employee Benefits***

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include wages and salaries, annual leave, flexitime, time-off in-lieu and re-rostered rest days and are recognised as an expense for services in the year in which employees render service. An accrual is made for the costs earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to the relevant service line in the CIES and then reversed out through the Movement in Reserves Statement.

##### ***Termination Benefits***

Termination benefits are amounts payable as a result of a decision to terminate an employee's employment before the normal retirement date, or an employee's decision to accept voluntary redundancy, and are charged on an accruals basis to the relevant service or, where applicable, to the Non-Distributed Costs line in the CIES when there is a demonstrable commitment to the termination of the employment of an employee or group of employees or to the making of an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

**Retirement Benefits**

Officers and staff participate in pension schemes, with separate schemes for police officers and for police staff. All schemes provide members with defined benefits (retirement lump sums and pensions) related to pay and service.

The main aspects of these pension schemes are:

- (a) The attributable assets of each scheme are included in the Balance Sheet at fair value;
- (b) The attributable liabilities of each scheme are measured on an actuarial basis using the projected unit credit method - i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc. and projections of earnings for current employees;
- (c) Scheme liabilities are discounted at a rate that is determined by reference to market yields at the end of the reporting period on high quality corporate bonds;
- (d) The surplus/deficit in each scheme is the excess/shortfall of the fair value of assets in the scheme over/below the present value of the scheme liabilities;
- (e) The change in the net pensions liability for each scheme is analysed into seven components:
  - Current service cost - the increase in liabilities as a result of years of service earned this year. The current service cost is stated net of employees' contributions, so as to reflect the part of the total pensions liabilities that are to be funded by CCNY - allocated in the CIES to the services for which the employees worked;
  - Past service costs - the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years - debited to the Surplus or Deficit on the Provision of Services in the CIES as part of Non-Distributed Costs;
  - Net interest on the defined benefit liability - the change during the year in the net defined benefit liability or asset that arises from the passage of time - debited to the Financing and Investment Income and Expenditure line in the CIES;
  - Return on assets - the annual investment return on the fund assets attributable to CCNY, based on an average of the expected long-term return (excluding any amounts included in the Net interest on the defined benefit liability) - charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
  - Gains or losses on settlements or curtailments - the result of actions to relieve CCNY of liabilities or events that reduce the expected future service or accrual of benefits of employees - debited or credited to the Surplus or Deficit on the Provision of Services in the CIES as part of Non-Distributed Costs;
  - Actuarial gains/losses - changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions - debited to the Pensions Reserve;
  - Contributions paid to the fund - cash paid as employer's contributions to the pension fund in settlement of liabilities - not accounted for as an expense.

Statutory provisions require the General Fund Balance to be charged with the amount payable to the pension funds or directly to pensioners in the year, not the amount calculated in accordance with relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension funds and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

A separate statement of Police Pension Fund Accounts is prepared to reflect the transactions in respect of funding for the Police Pension Schemes.

## 6. Value Added Tax (VAT)

Income and expenditure excludes any amounts related to recoverable VAT. All VAT collected is payable by NYPFCC to HM Revenue and Customs and the majority of VAT paid is recoverable.

## 7. Overheads and Support Services

The costs of overheads and support services are charged to those services that benefit from the supply or service in accordance with the Authority's arrangements for accountability and performance. As a single service provider, the Authority charges all such overheads to a single segment i.e. Police, in the Comprehensive Income and Expenditure Statement.

## 8. Jointly Controlled Operations - Regional Working

CCNY engages in collaborative working in partnership with the other Yorkshire and the Humber forces (YATH) to deliver a number of specific services on a regional basis. The governance for this regional programme of activity is via a Regional Collaboration Board, constituted in accordance with the Heads of Agreement.

The YATH regional programme is a lead force model and each lead force is responsible for the financial administration of the programme they lead.

The participating Forces use their own resources to undertake this venture and the accounting arrangements for regional working are to account for this in line with CIPFA guidance:

- Each participant accounts for the assets it controls, the liabilities it incurs, the expenses that it incurs and the income receivable in relation to amounts re-charged to the venture.

The Group also engages in collaborative working in partnership with Cleveland and Durham forces for Specialist Operational Services (Evolve). The governance for this programme is via a Joint Governance Board constituted of Police and Crime Commissioners plus other officers of the participating forces in accordance with the section 22a agreement.

## 9. Charges for the Long-Term use of Assets

Long-term assets are assets that have physical substance and are held for use in the provision of services, and that are expected to be used during more than one financial year.

Based on the statutory powers and responsibilities as designated by the Act, and the local agreements and practice in place, and taking account of the guidance included in the Code, it has been determined that all the Long-Term Assets are recognised on the NYPFCC Balance Sheet.

NYPFCC makes a charge to CCNY for the use of Long-Term Assets. This charge is equivalent to the debits made to NYPFCC CIES for the impairment, depreciation, amortisation and revaluation of the assets.

## 10. Inventories

Inventories are included in the Balance Sheet at average prices. Obsolete and slow moving items are written off during the year and reduce the value of inventories shown in the Balance Sheet.

This treatment differs from the requirements of the Code, which requires stocks to be shown at the lower of cost and net realisable value. It is considered that this difference in treatment does not have a material effect on the accounts.

All inventories comprise supplies that are intended for use in the provision of services.

## 11. Debtors

Debtors are recognised and measured at the fair value of the consideration receivable when the Revenue has been recognised.

Where consideration is paid in advance of the receipt of goods or services or other benefit, a debtor is recognised in respect of the payment in advance.

In most cases, the consideration receivable is in the form of cash or cash equivalents and the amount of revenue is the amount receivable. However if payment is on deferred terms, the consideration receivable is recognised initially at the cash price equivalent. The difference between this amount and the total payments is recognised as interest revenue in Surplus or Deficit on the Provision of Services in the CIES. Short duration receivables with no interest rate are measured at the original invoice amount where the effect of discounting is immaterial.

There is no difference between the delivery and payment dates for non-contractual, non-exchange transactions (e.g. revenue from precepts) and therefore these transactions are always measured at the full amount receivable.

A provision for impairment of debtors is established when there is evidence that all the amounts due will not be able to be collected.

The amount of the provision is based on the best estimate of the likelihood of the recoverable amount. The carrying amount of the asset is reduced through the use of a doubtful debt provision account and the amount of the loss is recognised in the CIES within Cost of Services. When a debtor amount is uncollectable, it is written off against the doubtful debt provision account. Any subsequent recovery of amounts previously written off are credited to the CIES.

## 12. Cash and Cash Equivalents

Cash and Cash Equivalents include cash-in-hand and deposits that are repayable on demand. Cash equivalents are defined as deposits which:

- are repayable on demand or maturing within three months of the date of acquisition;
- are readily convertible to known amounts of cash; and
- are not subject to a significant risk of change in value.

## 13. Creditors

Creditors are recognised and measured at the fair value of the consideration payable when the ordered goods or services have been received.

In most cases, the consideration payable is in the form of cash or cash equivalents and the amount of the expense is the amount payable. However if payment is on deferred terms, the consideration payable is recognised initially at the cash price equivalent. The difference between this amount and the total payment is recognised as interest expense in Surplus or Deficit on the Provision of Services in the CIES. Short duration payables with no interest rate are measured at the original invoice amount where the effect of discounting is immaterial.

There is no difference between the delivery and payment dates for non-contractual, non-exchange transactions (e.g. expense relating to council tax and general rates) and therefore these transactions are always measured at the full amount payable.

Where consideration is received in respect of revenue, but the revenue does not meet the criteria for recognition of revenue, a creditor is recognised in respect of the receipt in advance.

## 14. Financial Instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term financial instrument covers both financial assets and financial liabilities and includes both the most straightforward financial instruments (e.g. trade payables and receivables) and the most complex such as equity instruments.

Typical financial instruments are trade payables and trade receivables, borrowings, bank deposits and investments.

### **Financial Liabilities**

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the CIES for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts the estimated future cash payments over the life of the instrument to the amount at which it was initially recognised. This means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the CIES is the amount payable for the year according to the loan agreement.

CCNY has not given any financial guarantees.

CCNY has not had any gains or losses on the repurchase or early settlement of borrowing, nor any premiums or discounts on financial liabilities.

### **Financial Assets**

Financial assets are classified into two types:

- loans and receivables - assets that have fixed or determinable payments but are not quoted in an active market;
- available-for-sale assets - assets that have a quoted market price and/or do not have fixed or determinable payments. The Group does not hold any available-for-sale assets.

Financial Assets are Measured either at Amortised Cost or at fair value. CCNY does not hold any assets measured at fair value.

Financial Assets Measured at Amortised Costs are recognised when CCNY becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line of the CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. This means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

### **Immaterial Transaction Costs**

Immaterial transaction costs that the Code would usually require to be applied to adjust a financial instrument's initial carrying amount are written off immediately to Surplus or Deficit on the Provision of Services line in the CIES.

CCNY has not made any soft loans and no assets have been identified as impaired. There have not been any gains or losses arising on the de-recognition of a Financial Asset.

CCNY has not transferred any financial assets.

### **Compliance**

In compliance with CIPFA guidance, CCNY has:

- Adopted CIPFA's Treasury Management in the Public Services: Code of Practice.
- Set treasury management indicators to control key financial instrument risks in accordance with CIPFA's Prudential Code.

## 15. Provisions, Contingent Liabilities and Contingent Assets

### **Provisions**

Provisions are made where an event has taken place that gives rise to an obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation but where the timing of the transfer is uncertain.

Provisions are charged to the appropriate service line in the CIES in the year CCNY becomes aware of the obligation and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year and where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service in the CIES.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income if it is virtually certain that reimbursement will be received if the obligation is settled.

### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives rise to a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of CCNY. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but are disclosed in a note to the accounts.

### **Contingent Assets**

A contingent asset arises where an event has taken place that gives rise to a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of CCNY.

Contingent assets are not recognised in the Balance Sheet but are disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

## 16. Leasing

Leases are classified as finance leases when the terms of the lease transfer substantially all the risks and rewards of ownership from the lessor to the lessee. Leases that do not meet the definition of finance leases are accounted for as operating leases.

CCNY does not have any finance leases.

### **Operating Leases**

Rentals payable under operating leases are charged to the CIES on a straight-line basis over the term of the relevant lease, even where this does not match the pattern of payments.

Benefits receivable as an incentive to enter into an operating lease are included within deferred income and recognised in the CIES on a straight-line basis over the lease term.

## 17. Events after the Reporting Period

Events after the balance sheet date are those events, favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. There are two types of events:



- Adjusting events are those that provide evidence of conditions that existed at the end of the reporting period. Where any adjusting events are found, amounts recognised in the Statement of Accounts are updated to reflect those adjusting events;
- Non-adjusting events are those that are indicative of conditions that arose after the reporting period. The Statement of Accounts is not updated for non-adjusting events, but where material, disclosure is made in the notes of the nature and estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### **18. Exceptional items and Prior Period Adjustments**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the CIES or in the Notes to the Accounts, depending on how significant the items are to an understanding of the financial performance.

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or when the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### **19. Critical Accounting Estimates and Judgements**

In applying the Accounting Policies, the CCNY has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The following critical judgements have been made in the Statement of Accounts:

#### ***Future government funding***

There is a high degree of uncertainty about future levels of funding for police services. However it has been determined that this uncertainty is not sufficient to provide an indication that the assets might be impaired as a result of a need to close facilities and/or reduce levels of service provision.

#### ***Accounting principles***

As set out in Accounting Policy 2, it has been determined that substantially all the assets and reserves of the Group are recognised on the NYPFCC Balance Sheet.

### **20. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty**

The Statement of Accounts contains estimated figures based on assumptions about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Balance Sheet at 31 March 2023 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

**Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Firms of consulting actuaries are engaged to provide expert advice about the assumptions to be applied.

The actuaries have provided the following sensitivity information:

Impact on Defined Benefit Obligations	Change in Assumption	
	LGPS	Police Pension Schemes
Longevity (increase or decrease by 1 year)	£6.0m	£34.0m
Rate of increase in salaries (increase or decrease by 0.1%)	£0.5m	£2.4m
Rate of increase in pensions (increase or decrease by 0.1%)	£4.1m	£20.0m
Rate for discounting scheme liabilities (increase or decrease by 0.1%)	£4.6m	£20.2m

**Provisions**

A provision has been made for the settlement of ongoing claims not covered by insurers, based on claims received, historical experience of claims not received at the balance sheet date and estimated settlement values, and makes a charge to CCNY to recover any increase required in the year.

An increase over the forthcoming year of 10% in either the number of claims or the estimated average settlement would have the effect of adding £245k to the provision needed.

Due to the nature of the claims experience it is difficult to make a dependable assessment of the window during which particular litigation might determine, and consequently when any cost may be incurred.

A change of 10% between long-term and current provisions would result in a change of £139k between current liabilities and long-term liabilities.

**Employee Benefits**

An accrual has been made for employee benefits outstanding at the year end, comprising flexitime, annual leave and re-rostered rest days. The accrual is estimated based on returns from each department and data captured from the Resource Management system.

Approximately 52% of the accrual (£1,366k) relates to rest days in lieu (RDIL). An increase or decrease of 5% in the number of RDIL owed would change the accrual by £68k.

**21. Accounting Standards that have been issued but have not yet been adopted**

The Code requires the Chief Constable to disclose information relating to the impact of an accounting change that will be required by a new standard which has been issued but not yet adopted.

There are no such standards applicable for disclosure in 2022/23.

**NOTES to the ACCOUNTS for the CHIEF CONSTABLE of NORTH YORKSHIRE**

<b>Note No.</b>	<b>Note Description</b>
1	Supplementary Information to the Movement in Reserves Statement
2	Expenditure and Funding Analysis
3	Supplementary Information to the Expenditure and Funding Analysis
4	Unusable Reserves
5	Leases
6	Intra Group Funding
7	Financing and Investment Income and Expenditure
8	Remuneration Report
9	Other amounts credited/ charged to Comprehensive Income and Expenditure Statement
10	Partnership Arrangements
11	Financial Instruments
12	Inventories
13	Debtors
14	Cash and Cash Equivalents
15	Creditors
16	Provisions
17	Retirement Benefits
18	Contingent Assets and Liabilities
19	Events after the Reporting Period
20	Related Party Transactions
21	Nature and Extent of Risks arising from Financial Instruments

**1. Supplementary information to the Movement in Reserves Statement**

Analysis of adjustments between accounting basis and funding basis under regulations:

<b>Current year</b>	<b>General Fund Balance</b>	<b>Capital Receipts Reserve</b>	<b>Capital Grants Unapplied Account</b>	<b>Total Usable Reserves</b>	<b>Total Unusable Reserves</b>	<b>Total Reserves</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Adjustments to the Revenue Resources:</b>						
Amounts by which Income and expenditure included in the Comprehensive Income and expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:						
* Pensions costs (transferred to or from the pensions Reserve)	75,507	-	-	75,507	-	75,507
* Holiday pay etc transferred to or from the Accumulated Absence Adjustment Reserve	(102)	-	-	(102)	-	(102)
<b>Total Adjustments to revenue Resources</b>	<b>75,405</b>	<b>-</b>	<b>-</b>	<b>75,405</b>	<b>-</b>	<b>75,405</b>
<b>Prior Year</b>	<b>General Fund Balance</b>	<b>Capital Receipts Reserve</b>	<b>Capital Grants Unapplied Account</b>	<b>Total Usable Reserves</b>	<b>Total Unusable Reserves</b>	<b>Total Reserves</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Adjustments to the Revenue Resources:</b>						
Amounts by which Income and expenditure included in the Comprehensive Income and expenditure Statement are different from revenue for the year calculated in accordance with statutory requirements:						
* Pensions costs (transferred to or from the Pensions Reserve)	72,702	-	-	72,702		72,702
* Holiday pay etc transferred to or from the Accumulated Absence Adjustment Reserve	(357)	-	-	(357)		(357)
<b>Total Adjustments to Revenue Resources</b>	<b>72,345</b>	<b>-</b>	<b>-</b>	<b>72,345</b>	<b>-</b>	<b>72,345</b>

**2. Expenditure and Funding Analysis**

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants and precept) by CCNY in comparison with those resources consumed or earned in accordance with generally accepted accounting practices. It shows how this expenditure is allocated for decision making processes. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

Current Year	Net Expenditure chargeable to the General Fund	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£'000	£'000	£'000
Other Income	(9,381)	9	(9,372)
Salary Costs	144,141	23,870	168,011
Other non Salary employee costs	3,833	-	3,833
Police Injury Pension Costs	3,894	-	3,894
Premises Costs	5,511	(12)	5,499
Supplies & Services	22,449	(3)	22,446
Transport Costs	3,536	-	3,536
Financial Costs	172	1,157	1,329
Project Costs	-	4	4
<b>Cost of Police Services</b>	<b>174,155</b>	<b>25,025</b>	<b>199,180</b>
Non Distributed Costs	-	-	-
Intragroup Funding	(174,155)	(1,064)	(175,219)
<b>Net Costs of Services</b>	<b>-</b>	<b>23,961</b>	<b>23,961</b>
Financing and Investment Income and Expenditure	-	51,445	51,445
<b>Surplus or Deficit on the provision of services</b>	<b>-</b>	<b>75,405</b>	<b>75,405</b>
Adjustments between accounting and funding arrangements under statute (Note 1)		75,405	
		-	

*Details of the main adjustments between the funding and accounting basis are set out in Note 3*

## 2. Expenditure and Funding Analysis

Prior Year	Net Expenditure chargeable to the General Fund	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£'000	£'000	£'000
Other Income	(8,310)	-	(8,310)
Salary Costs	133,852	33,278	167,130
Other non Salary employee costs	2,857	(1)	2,856
Police Injury Pension Costs	4,326	-	4,326
Premises Costs	4,506	-	4,506
Supplies & Services	20,407	5	20,412
Transport Costs	3,076	-	3,076
Financial Costs	234	4,536	4,770
Project Costs	-	2,593	2,593
<b>Cost of Police Services</b>	<b>160,948</b>	<b>40,412</b>	<b>201,360</b>
Non Distributed Costs	-	85	85
Intragroup Funding	(160,948)	(7,001)	(167,949)
<b>Net Costs of Services</b>	<b>-</b>	<b>33,496</b>	<b>33,497</b>
Financing and Investment Income and Expenditure	-	38,848	38,848
<b>Surplus or Deficit on the provision of services</b>	<b>-</b>	<b>72,345</b>	<b>72,345</b>
Adjustment between accounting and funding arrangements under statute		72,345	

*Details of the main adjustments between the funding and accounting basis are set out in Note 3*

### 3. Supplementary Information to the Expenditure and Funding Analysis

This note provides details of the main adjustments to Net Expenditure Chargeable to the General Fund to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statement.

#### Net change for the Pensions Adjustments:

This column removes employer pension contributions made from the Net Cost of Services and replaces with current and past service costs. It also adds the net Interest on the defined benefit liability to Financing and Investment Income and Expenditure. Most of the entries in this column come from the Pension Reserve.

#### Other Differences:

This column includes the adjustments between the charges under statutory regulations to council taxpayers and the amounts recognised in the accounts under generally accepting accounting principles (see also Note 1). These differences are adjusted in the Unusable Reserves (see also Note 4). This column also includes the impact of the recharges from NYPFCC for Corporate Services and the use of Long Term Assets.

Current Year	Net change for the Pensions Adjustments	Other Differences	Total Adjustments
	£,000	£'000	£'000
Other Income	-	9	9
Salary Costs	24,065	(195)	23,870
Other non Salary employee costs	-	-	-
Police Injury Pension Costs	-	-	-
Premises Costs	-	(12)	(12)
Supplies & Services	-	(3)	(3)
Transport Costs	-	-	-
Financial Costs	-	1,157	1,157
Project Costs	-	4	4
<b>Cost of Police Services</b>	<b>24,065</b>	<b>960</b>	<b>25,025</b>
Non Distributed Costs	-	-	-
Intragroup Funding	-	(1,063)	(1,063)
<b>Net Costs of Services</b>	<b>24,065</b>	<b>(103)</b>	<b>23,962</b>
Financing and Investment Income and Expenditure	51,442	3	51,445
<b>Surplus or Deficit on the provision of services</b>	<b>75,505</b>	<b>(100)</b>	<b>75,405</b>

Other differences includes the impact of the following recharges.

From NYPFCC for Corporate Support Costs and the use of Long Term Assets (see also Note 6):

	<b>2022/23</b>
	<b>£'000</b>
Salary costs	-
Other non salary employee costs	-
Premises costs	-
Supplies & services	23
Transport costs	-
Project costs	4
Financial costs:	-
Transfers to provisions	637
Interest charge for finance leases	-
Use of Long Term Assets	520
	<u>1,184</u>

From CCNY for charges relating to Democratic Core Costs and Technical Income and Expenditure relating to Investment Properties:

	<b>2022/23</b>
	<b>£'000</b>
Salary costs	121
Other non salary employee costs	-
Premises	-
Supplies & Services	-
Transport	-
Income	-
	<u>121</u>

	<b>2022/23</b>
	<b>£'000</b>
From NYPFCC	1,184
From CCNY	(121)
	<u>1,063</u>



## 3. Supplementary Information to the Expenditure and Funding Analysis

Prior Year	Net change for the Pensions Adjustments	Other Differences	Total Adjustments
	£,000	£'000	£'000
Other Income	-	-	-
Salary Costs	33,769	(491)	33,278
Other non Salary employee costs	-	(1)	(1)
Police Injury Pension Costs	-	-	-
Premises Costs	-	-	-
Supplies & Services	-	5	5
Transport Costs	-	-	-
Financial Costs	-	4,537	4,537
Project Costs	-	2,593	2,593
<b>Cost of Police Services</b>	<b>33,769</b>	<b>6,643</b>	<b>40,412</b>
Non Distributed Costs	85	-	85
Intragroup Funding	-	(7,001)	(7,001)
<b>Net Costs of Services</b>	<b>33,854</b>	<b>(358)</b>	<b>33,496</b>
Financing and Investment Income and Expenditure	38,848	-	38,848
<b>Surplus or Deficit on the provision of services</b>	<b>72,702</b>	<b>(358)</b>	<b>72,344</b>

Other differences includes the impact of recharges from NYPFCC for Corporate Support Costs and the use of Long Term Assets (see also Note 6):

	2021/22 £'000
Salary costs	(1)
Other non salary employee costs	1
Premises costs	-
Supplies & services	8
Transport costs	-
Project costs	-
Financial costs:	-
Transfers to provisions	166
Interest charge for finance leases	-
Use of Long Term Assets	4,370
	<u>4,544</u>

#### 4. Unusable Reserves

	31 March 2023 £'000	31 March 2022 £'000
Pensions Reserve	(1,359,542)	(1,949,032)
Accumulated Absences Account	(2,633)	(2,735)
<b>Total Unusable Reserves</b>	<b><u>(1,362,175)</u></b>	<b><u>(1,951,767)</u></b>

#### 4 (a) Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. CCNY accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement (CIES) as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as CCNY makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources CCNY has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2022/23 £'000	2021/22 £'000
<b>Balance at 1 April</b>	<b>(1,949,032)</b>	<b>(1,943,605)</b>
Remeasurements of pension assets and liabilities	664,997	67,275
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	(101,982)	(98,407)
Employer's pension contributions and direct payments to pensioners payable in the year	26,475	25,705
<b>Balance at 31 March</b>	<b><u>(1,359,542)</u></b>	<b><u>(1,949,032)</u></b>

**4 (b) Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	<b>2022/23</b>	2021/22
	<b>£'000</b>	£'000
<b>Balance at 1 April</b>	<b>(2,735)</b>	<b>(3,092)</b>
Settlement or cancellation of accrual made at the end of the preceding year	2,735	3,092
Amounts accrued at the end of the current year	(2,633)	(2,735)
Amounts by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	102	357
<b>Balance at 31 March</b>	<b>(2,633)</b>	<b>(2,735)</b>

**5. Leases**

CCNY leases a number of properties, which have been accounted for as operating leases. The total rentals payable in 2022/23 were £156k (2021/22 £307k).

**Commitments under Operating Leases**

At the balance sheet date CCNY was committed to making total payments of £2,788k (2021/22 £2,138k) under operating leases.

	Not later than one year	Later than one year and not later than 5 years	Later than 5 years	Total Commitments
	£'000	£'000	£'000	£'000
<b>31st March 2023</b>				
Land and Buildings	164	622	1,935	2,721
Plant and Equipment	68	11	-	79
	<u>232</u>	<u>633</u>	<u>1,935</u>	<u>2,800</u>
<b>31st March 2022</b>				
- Restated				
Land and Buildings	264	466	1,261	1,991
Plant and Equipment	68	79	-	147
	<u>332</u>	<u>545</u>	<u>1,261</u>	<u>2,138</u>

6. Intragroup Funding	2022/23	2021/22
	£'000	£'000
<b>Charges from NYPFCC to CCNY</b>		
<i>Charged to appropriate headings as part of Cost of Police Services</i>		
Amounts equivalent to:		
- amounts charged to Income & Expenditure by NYPFCC for Long Term Assets	520	4,370
- interest charge on finance leases	-	-
- charges to CCNY for Corporate Support Services	664	2,767
	1,184	7,137
<b>Charges from CCNY to NYPFCC</b>		
<i>Credited to the same headings as the costs they are recharging, as part of Cost of Police Services</i>		
- amounts to be transferred to reserves	-	-
- Investment Property I&E	-	-
- Democratic Core costs	121	136
<i>Credited to Net Cost of Services</i>		
- funding provided by NYPFCC	175,219	167,949
	175,340	168,086

## 7. Financing and Investment Income and Expenditure

	2022/23	2022/23	2022/23	2021/22	2021/22	2021/22
	Expenditure	Income	Total	Expenditure	Income	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Net Pensions interest cost (Note 17)	51,445	-	51,445	38,848	-	38,848
<b>Total</b>	<b>51,445</b>	<b>-</b>	<b>51,445</b>	<b>38,848</b>	<b>-</b>	<b>38,848</b>

**8. Remuneration Report**

**8 (a) Remuneration of Senior Officers**

In setting the condition of service of Senior Officers the Chief Constable has regard to the following factors:

- the need to recruit, retain and motivate suitably qualified people to carry out their different responsibilities;
- regional/local variations in labour markets and their effects on the recruitment and retention of staff;
- differences in terms and conditions of employment between the public and private sector and taking account of relative job security and value of benefits in kind;
- changes in national pay systems, including flexibility and the reward of success, and job weight in differentiating the remuneration of particular posts;
- the relevant legal obligations, including anti-discrimination legislation regarding age, gender, race, sexual orientation, religion and belief and disability.

Total remuneration of senior police officers comprises elements that are set centrally for all police forces in the UK and other elements that are set locally. Pay elements that are set centrally include base salary, accommodation allowances and pension benefits. Centrally-set elements for serving police officers are determined in accordance with the Police Regulations 2003 (as amended).

For the purposes of this report the senior officers of CCNY comprised the following personnel during the year:

- Chief Constable \*
- Deputy Chief Constable \*
- Assistant Chief Constables \*
- Chief Constable's Chief Finance Officer
- Managing Director Enable
- \* *serving police officers.*

Where applicable disclosures are also provided for employees who have fulfilled the above roles on a temporary or acting basis.

	<b>2022/23</b>	<b>2021/22</b>
	<b>£'000</b>	<b>£'000</b>
Salaries and short-term benefits	863	787
Post-employment benefits	167	184
<b>Total</b>	<b>1,030</b>	<b>971</b>

**8 (b) Remuneration of other employees**

Levels of pay for other employees are determined in accordance with the following:

- Police officer remuneration is determined in accordance with the Police Regulations 2003 (as amended);
- Remuneration of support staff is agreed by the Police Support Staff Council.

## 8 (c) Remuneration entitlements of Senior Officers

### **Salary**

Basic salary for serving police officers is determined and approved by the Secretary of State for the Home Office each year. Salaries are set for all police officers of all ranks up to and including Chief Constables. Pay reviews are carried out each year and any increases are applicable from 1 September. Pay reviews for other senior officers are agreed with the Police Support Staff Council. Any increases are usually applicable from 1 September.

### **Other Allowances and Benefits**

Other allowances and benefits include allowances and expenses paid, in addition to basic salary, that are chargeable to UK income tax. They comprise the following:

- (a) Accommodation allowance;
- (b) Car available for private use or car allowance paid as additional salary;

Accommodation allowances are a historic payment and were paid to police officers who resided in their own accommodation as opposed to Police Houses. They are not paid to any police officers joining the Force after April 1995, other than those that may be transferred from other Forces and who are already in receipt of accommodation allowances.

### **Allowances**

For the purposes of the disclosures that follow, amounts disclosed as allowances are those that are included with salary.

The Commissioner and the Chief Constable are committed to ensuring that Chief Officer remuneration terms are clear and lawful and that public policy standards are met.

### **Benefits in Kind**

Benefits in kind include the estimated value of any benefits that are provided to senior officers in forms other than cash. During the year benefits in kind included the cash equivalents of cars provided to senior officers, and relocation allowance in accordance with the Police Regulations, as disclosed to HM Revenue and Customs on form P11D. Benefits in kind do not include business use of private vehicles.

### **Pension Benefits**

The Group makes pension contributions on behalf of Senior Officers and staff who are members of pension schemes. Employers contributions are at the same rates for all members of the schemes, irrespective of rank or salary, and are determined by the Actuaries. During 2022/23 the rates were 31% for the Police Pension Schemes (2021/22 31%) and 11.1% for the Local Government Pension Schemes (2021/22 10.7%).

The pension figure included in the disclosures below represents the value of the employer's pension contribution to the senior officer's pension pot, in whichever scheme they are a member.

**Police Officers**

Those members of the senior officer team who are also serving police officers are eligible to join the Police Pension Schemes. During 2022/23 senior officers who elected to join were either members of the Police Pension Scheme 1987 or the Police Pension Scheme 2015.

The Police Pension Scheme 1987 is a defined benefit scheme, providing pension benefits linked to final salary. The scheme is a 40/60ths scheme, with a full pension payable under the scheme after 30 years service. The maximum pension payable is 40/60ths of salary. The accrual rate for the scheme is 1/60th of salary for each year worked for the first 20 years service and 2/60ths for each year for the following 10 years and nil thereafter. At retirement members may opt to give up (commute) part of their pension entitlement in return for a lump sum cash payment.

The Police Pension Scheme 2015 is a Career Average Revalued Earnings (CARE) scheme rather than a final salary scheme. For each year a member contributes they will earn a fraction of their Pensionable Earnings (1/55.3) for that year as earned pension and this will be revalued for each subsequent year until they retire. A member has the option to retire at the normal minimum pension age (55) however, if they were to do so, their pension would be actuarially reduced by reference to the normal pension age (60). At retirement members may opt to give up (commute) part of their pension entitlement in return for a lump sum cash payment.

Senior Officers' contributions are currently at the rate of between 12.44% and 13.78% of pensionable salary, dependent on which scheme the officer sits within. (See Police Pension Fund Account and Note 17 for further information on the Police Pension schemes).

**Other Senior Officers**

Those members of the Senior Officer team who are not serving police officers are eligible to participate in the Local Government Pension Scheme ("LGPS"). During 2022/23 all eligible Senior Officers were members of the scheme. The scheme is a defined benefit scheme, providing pension benefits linked to salary. The scheme provides for an accrual rate of 1/60th of salary for each year of service up to 31 March 2014. There after the accrual rate is 1/49th. There is no time limit to the amount of service that can be built up but benefits must be taken by age 75. At retirement members may opt to give up (commute) part of their pension entitlement in return for a lump sum cash payment.

Senior Officers' contributions are currently at the rate of between 5.5% and 12.5% pensionable salary, dependant on which scheme the officer sits within. (See Note 17 for further information on the Local Government Pension Scheme).

8 (d) A summary of Senior Officer Remuneration for the year ended 31 March 2023 is presented below:

	Salary	Benefits in kind	Allowance	Value of employers pension contribution	Termination Benefits	Total
	£'000	£'000	£'000	£'000	£'000	£'000
<b>Chief Constable:</b>						
L Winward	151	-	3	47	-	201
<b>Deputy Chief Constable:</b>						
M Hussain	125	1	-	13	-	139
<b>Assistant Chief Constable:</b>						
M Walker (from 05/09/22 to 31/03/23)	62	1	-	19	-	82
L Butterfield	45	-	-	14	-	59
M Pannone (from 01/04/22 to 30/04/22)	14	-	-	3	-	17
E Foskett	107	13	-	33	-	153
S Bissett (from 27/02/23 to present)	11	-	-	3	-	14
<b>Managing Director of Enable:</b>						
R Ward	123	8	-	14	-	145
R Brown (from 30/06/23 to 31/03/23)	72	-	-	10	-	82
<b>Chief Constable's CFO* &amp; S151 Officer:</b>						
M Clements	98	8	-	11	-	117
<b>Total</b>	<b>808</b>	<b>31</b>	<b>3</b>	<b>167</b>	<b>-</b>	<b>1,009</b>

\* CFO - Chief Finance Officer



A summary of Senior Officer Remuneration for the year ended 31 March 2022 is presented below:

	Salary	Benefits in kind	Allowance	Value of employers pension contribution	Termination Benefits	Total
	£'000	£'000	£'000	£'000	£'000	£'000
<b>Chief Constable:</b>						
L Winward	150	-	3	46	-	199
<b>Deputy Chief Constable:</b>						
P Cain (to 12/02/22)	134	-	-	33	-	167
M Hussain (from 03/01/22 - present)	30	1	-	9	-	40
<b>Assistant Chief Constable:</b>						
A Anderson (to 19/07/21)	36	-	1	11	-	48
L Butterfield (from 01/07/21 - present)	79	-	-	25	-	104
M Pannone (to 31/03/22)	110	4	3	34	-	151
E Foskett (from 14/03/22 - present)	5	-	-	2	-	7
<b>Managing Director of Enable</b>						
R Ward	121	7	-	13	-	141
<b>Chief Constable's CFO*:</b>						
M Clements	96	8	-	10	-	114
<b>Total</b>	<b>761</b>	<b>20</b>	<b>7</b>	<b>183</b>	<b>-</b>	<b>971</b>

\* CFO - Chief Finance Officer

**8 (e) Officers and Staff**

As at 31 March 2023 a breakdown of the number of persons of each gender was as follows:

	2022/23		2021/22	
	Male	Female	Male	Female
Senior Officers	7	2	4	2
Other Employees	1,573	1,498	1,548	1,392
	<u>1,580</u>	<u>1,500</u>	<u>1,552</u>	<u>1,394</u>

The number of individuals, excluding Senior Officers, who have received total remuneration greater than or equal to £50,000 per annum (in bands of £5,000) are listed below. The figures below represent the amounts paid in each year, taking account of starting and leaving dates, where retiring staff have been replaced during the year, and include officers seconded to other Forces. Total remuneration comprises gross salaries and allowances, taxable benefits as declared to HM Revenue and Customs on form P11D, and any bonus or overtime amounts in relation to the year in question (paid or payable). Total remuneration excludes any termination benefits payable and does not include employer's pension or national insurance contributions.

The table includes 333 police officers (2021/22 267) at or below the rank of Chief Superintendent.

<b>Total remuneration</b>	<b>2022/23</b>	<b>2021/22</b>
£50,000 to £54,999	161	128
£55,000 to £59,999	114	100
£60,000 to £64,999	51	34
£65,000 to £69,999	10	5
£70,000 to £74,999	5	6
£75,000 to £79,999	5	2
£80,000 to £84,999	3	4
£85,000 to £89,999	6	8
£90,000 to £94,999	1	1
£95,000 to £99,999	-	-
<b>Total</b>	<b>356</b>	<b>288</b>

#### 8 (f) Termination benefits

CCNY terminated 0 employees in 2022/23, incurring liabilities of £0k (2021/22 £16k) payable to Senior Officers and staff in the form of compensation for loss of office (through a voluntary redundancy scheme) and enhanced pension benefits (payable directly to the appropriate pension scheme).

The number of exit packages, with total cost per band and total cost of the redundancies, are set out in the table below:

	Number of Compulsory Redundancies		Number of Other departures		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22	£'000	£'000
£0 - £20,000	-	-	-	1	-	1	-	16
£20,001 - £40,000	-	-	-	-	-	-	-	-
£40,001 - £60,000	-	-	-	-	-	-	-	-
£60,001 - £80,000	-	-	-	-	-	-	-	-
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,001 - £150,000	-	-	-	-	-	-	-	-
£150,001 - £200,000	-	-	-	-	-	-	-	-
£201,000 - £250,000	-	-	-	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>16</b>

**9. Other amounts credited/charged to the Comprehensive Income and Expenditure Statement**

The movement on provisions is detailed in Note 16.

<b>9 (b) Inventories Expensed during the Period</b>	<b>2022/23</b>	<b>2021/22</b>
	<b>£'000</b>	<b>£'000</b>
Uniforms/other items	921	812
<b>Total inventory charges recognised in the Comprehensive Income &amp; Expenditure Statement</b>	<b>921</b>	<b>812</b>

**9 (c) Sponsorship**

The Chief Constable has the power to receive gifts, loans of property and sponsorship on behalf of the Police Fire and Crime Commissioner, up to a limit of 1% of the 2022/233 annual revenue budget. During the year £11k (2021/22 £3k) was utilised by CCNY from the sponsorship and donation accounts in reflection of expenditure primarily on focused safety and crime reduction initiatives. Specific contributions are made under agreements and, if not utilised in the year of receipt, are carried forward. £6k (2021/22 £9k) has been carried forward into 2023/24.

**9 (d) Audit Fees**

CCNY incurred the following fees relating to external audit and inspection:

	<b>2022/23</b>	<b>2021/22</b>
	<b>£'000</b>	<b>£'000</b>
External Audit Fees	15	9
<b>Total</b>	<b>15</b>	<b>9</b>

**10. Partnership Arrangements**

**10 (a) Local Criminal Justice Board (LCJB)**

CCNY provides financial management on behalf of the LCJB, which is a combined Board made up of Criminal Justice Agencies.

Expenditure of £40k (2021/22 £37k) has been incurred in 2022/23 and included in these accounts.

**10 (b) Regional Collaboration**

Regional Collaboration brings opportunities to the participating Forces across many policing activities whilst retaining local Police Forces, local identity and local accountability.

**Yorkshire and the Humber (YATH)**

CCNY continues to engage in collaborative working throughout 2022/23 with the other YATH forces (South Yorkshire, West Yorkshire and Humberside). Collaborative activity includes specialist Crime Services, Forensic Services, Underwater Searches and Procurement Services.

The Regional Collaboration Board for the YATH collaboration comprises the Commissioners plus officers from each of the participating forces. It was formed to support Section 23 of the Police Act 1996/Police and Justice Act 2006.

The YATH Regional Collaboration is funded from contributions made by the four participating forces. Where there is deemed to be equal benefit the contribution is based on equal shares. Where benefit is not deemed to be equal, the level of contribution from each Force is dependent upon an assessment of the benefit to be derived from each specific project or initiative, primarily based upon net revenue expenditure proportions.

The YATH programme is a lead force model and each lead force is responsible for the financial administration of the programme they lead. The lead force employs police staff on a permanent, substantive basis and Police Officers are seconded to the lead force. The Police and Crime Commissioners within the Yorkshire and Humber Region have agreed to indemnify the lead force to ensure that any costs are shared between them in the event of any employment tribunal or civil court claims related to regional employment.

The total net expenditure of CCNY during 2022/23 in relation to the Yorkshire and the Humber regional collaboration work was £5.798m (2021/22 £5.327m).

**Evolve**

CCNY continued to engage in collaborative working throughout 2022/23 with Cleveland and Durham forces for Specialist Operational Services (Evolve). This includes Cold Case Investigation Team and Collaborative Legal Services.

The Joint Governance Board comprises the three Commissioners plus officers from each of the participating forces. The collaboration is funded from contributions made by the three participating forces. The Evolve programme is a lead force arrangement. The lead force employs some of the staff on a permanent substantive basis, officers and some staff are seconded to the lead force. The total net expenditure of CCNY during 2022/23 in relation to Evolve collaboration was £0.183m (2021/22 £0.182m).

Regional Collaboration costs have had the following impact on the Cost of Police Services shown on the face of the CIES.

<b>Current Year</b>	<b>Expenditure</b>	<b>Income</b>	<b>Net Impact</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Employee Costs Salaries	1,007	-	1,007
Other non Salary employee costs	3	-	3
Supplies & Services	6,656	-	6,656
Transport	88	-	88
Non Grant Income	-	(1,099)	(1,099)
<b>Total</b>	<b>7,754</b>	<b>(1,099)</b>	<b>6,655</b>

<b>Prior Year</b>	<b>Expenditure</b>	<b>Income</b>	<b>Net Impact</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
Employee Costs Salaries	465	-	465
Other non Salary employee costs	2	-	2
Supplies & Services	5,606	-	5,606
Transport	52	-	52
Non grant Income	-	(637)	(637)
<b>Total</b>	<b>6,125</b>	<b>(637)</b>	<b>5,488</b>

**11. Financial Instruments**

	Long-Term		Current	
	31 March 2023	31 March 2022	31 March 2023	31 March 2022
Financial Assets	£'000	£'000	£'000	£'000
Measured at amortised cost	-	-	16,320	14,137
<b>Total Debtors</b>	<b>-</b>	<b>-</b>	<b>16,320</b>	<b>14,137</b>
<b>Financial Liabilities</b>				
Measured at amortised cost	-	-	20,306	13,590
<b>Financial Liabilities</b>	<b>-</b>	<b>-</b>	<b>20,306</b>	<b>13,590</b>

There have not been any reclassifications of Financial Assets or Financial Liabilities as a result of the implementation of IFRS 9.

**Fair Value of Assets and Liabilities Carried at Amortised Cost**

Financial liabilities and financial assets are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows, that take place over the remaining life of the instruments, using the following assumptions:

- For Public Works Loan Board (PWLB) and other loans payable, the discount rate used is the PWLB rate for new borrowing;
- No early repayment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable, the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair value of each class of financial assets and liabilities which are carried in the balance sheet at amortised cost is disclosed below.

**Financial Liabilities - carried at amortised cost****Current and Long-Term**

	31 March 2023		31 March 2022	
	Carrying amount	Fair value	Carrying amount	Fair value
	£'000	£'000	£'000	£'000
Other Creditors	20,306	20,306	13,590	13,590
<b>Total Financial Liabilities</b>	<b>20,306</b>	<b>20,306</b>	<b>13,590</b>	<b>13,590</b>
<b>Current</b>	20,306	20,306	13,590	13,590
<b>Total Financial Liabilities</b>	<b>20,306</b>	<b>20,306</b>	<b>13,590</b>	<b>13,590</b>

**Financial Assets - carried at amortised cost****Current and Long-Term**

	31 March 2023		31 March 2022	
	Carrying amount	Fair value	Carrying amount	Fair value
	£'000	£'000	£'000	£'000
Cash and cash equivalents	22	22	15	15
Debtors	16,298	16,298	14,122	14,122
<b>Total Financial Assets</b>	<b>16,320</b>	<b>16,320</b>	<b>14,137</b>	<b>14,137</b>

**Income, Expense, Gains and Losses**

CCNY did not have any income, expense, gains or losses in relation to financial instruments (2021/22 £nil).

**12. Inventories**

	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Garage Stock	184	98
Uniforms/Other Items	584	463
Donated Inventories	-	-
<b>Total as at 31 March</b>	<b>768</b>	<b>561</b>

All inventories comprise supplies used in the provision of services.

**13. Debtors**

<b>Short-Term</b>	<b>31 March 2023</b>	<b>31 March 2022</b>
<b>Amounts receivable:</b>	<b>£'000</b>	<b>£'000</b>
Central government bodies	137	123
Other Local Authorities (including Police and Crime Commissioners)	1246	1,060
Other debtors external to general government	694	693
NHS Bodies	-	-
Intragroup debtors	14,222	12,247
Payments in advance	7,113	2,586
<b>Total as at 31 March</b>	<b>23,412</b>	<b>16,709</b>

Other Local Authorities includes £143k (2021/22 £160k) in respect of regional collaboration with other Police and Crime Commissioners (see note 10(b)).

All debtors at the end of the current and previous year are due within one year.

The CCNY does not generally allow extended credit for customers. £179k (2021/22 £253k) of the £990k (2021/22 £1.175m) listed debtors balance is past due for payment. The past due amount can be analysed as follows:

	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Less than three months	82	168
Three to six months	14	107
Six months to one year	44	(40)
More than one year	39	18
	<b>179</b>	<b>253</b>

**14. Cash and Cash Equivalents**

	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Cash at bank and in hand	<b>22</b>	<b>15</b>

**15. Creditors**

<b>Short-Term</b>	<b>31 March 2023</b>	<b>31 March 2022</b>
<b>Amounts due:</b>	<b>£'000</b>	<b>£'000</b>
Central government bodies	108	70
Other local authorities (including Police and Crime Commissioners)	1,436	1,256
NHS bodies	211	43
Public corporations and trading funds	-	-
HMRC employment taxes and national insurance	3,165	3,038
Other creditors external to government	8,957	7,455
Income received in advance	345	385
Intragroup creditors	10,167	5,284
<b>Total as at 31 March</b>	<b>24,390</b>	<b>17,532</b>

Other local authorities (including Police and Crime Commissioners) includes £535k (2021/22 £102k) in respect of Regional Collaboration with other Police and Crime Commissioners in Yorkshire and Humberside (see Note 10 (b)).

**16. Provisions**

	<b>Employee Related</b>	<b>Other Insurance</b>	<b>Total</b>
	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>At 1 April 2022</b>	1,248	1,239	2,487
Additional provision required	290	(119)	171
Amounts utilised during year	(40)	(175)	(215)
<b>At 31 March 2023</b>	<b>1,498</b>	<b>945</b>	<b>2,443</b>

Provisions have been analysed between short-term and long-term as follows:

	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Short-term	1,393	1,423
Long-term	1,050	1,064
<b>Total</b>	<b>2,443</b>	<b>2,487</b>

Employee Related provisions relate to claims arising from the CCNY's employer's liability cover, together with other employee related provisions. Other Insurance provisions relate to claims arising from the CCNY's non-employee related insurance cover, principally motor and public liability claims.

Sums have been set aside to provide for the settlement of ongoing claims and cases not covered by insurance (identified as Provisions) and to provide for other possible events that might give rise to claims retained in Reserves. Based on past experience of the time taken to settle claims, an estimate has been made of the proportion of claims which are likely to be settled within 12 months of the balance sheet date, and these are provided as current liabilities.

The Group has made arrangements with its insurers to provide cover for:

- liability claims subject to a policy excess of £150,000 for any one occurrence;
- liability and third party motor claims aggregating over £1.7 million;
- third party motor claims subject to an excess of £150,000 for any one occurrence;
- material damage to property, together with consequential business interruption, subject to a policy excess of £1,000 for any one occurrence in respect of all risks cover, £250 for any one occurrence in respect of cover for money and £100,000 for any one occurrence for all other incidents;
- computer, unmanned aerial vehicles, motor uninsured loss recovery, engineering, airside liability, fidelity guarantee, personal accident, environmental liability, travel and contract works subject to policy terms and conditions.

There are no reimbursements from third parties expected in relation to any of the above provisions.

## 17. Retirement Benefits

### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, CCNY offers retirement benefits. Although these benefits will not actually be payable until employees retire, CCNY has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

CCNY participates in four pension schemes:

- A Local Government Pension Scheme (LGPS) for police staff, administered by North Yorkshire County Council (NYCC). This is a funded defined benefit final, meaning that CCNY and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. For service up to 31 March 2014 this was a final salary scheme. A career average scheme (CARE) came into effect for service from April 2014. For service after that date benefits are accrued based on career average salary.
  - Arrangements for the award of discretionary post-retirement benefits upon early retirement - this is an unfunded defined benefit arrangement under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.
  - The scheme is operated under the regulatory framework for the LGPS. Policy is determined in accordance with the Pensions Fund Regulations. The investment managers of the fund are appointed by the Pensions Board with the support of the Corporate Director Strategic Resources of NYCC and the fund's external investment advisors.
  - The principal risks to CCNY of the schemes are the longevity assumptions, statutory changes to the schemes, structural changes to the schemes (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the schemes. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund the amounts required by statute as described in the accounting policies note.
- Three Police Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. Two schemes (1987 & 2006) are final salary schemes and the third scheme (2015) is Career Average Revalued Earnings Scheme. CCNY's participation in the Police Pension Schemes is administered by XPS Group Ltd.



Under the Police Pension Fund Regulations 2007, if the amounts receivable by the pension funds for the year is less than the amounts payable, CCNY must annually transfer to the pension funds an amount required to meet the deficit. Subject to parliamentary scrutiny and approval, up to 100% of this cost is met by a central government pension top-up grant which is paid to NYPFCC and transferred to CCNY. If, however, the pension funds are in surplus for the year, the surplus is required to be transferred from the pension funds to CCNY which must then repay the amount to central government, via NYPFCC.

### **Scheme Governance**

The Public Service Pensions Act 2013 introduced a formal framework for the governance and administration of public service pension schemes, including the introduction of pension boards. The role of a public service pension board is to assist the Scheme Manager to secure compliance with scheme regulations and with legislation. NYCC as Scheme Manager and administrator for the LGPS in North Yorkshire, has established a Pensions Board for all the schemes comprising the LGPS in North Yorkshire. Membership is drawn from scheme employers and members.

XPS Group Ltd has established a collaborative Police Pension Board for the Police Pension Schemes that they administer, including the Police Pension Schemes for which CCNY is the Scheme Manager. Membership is drawn from scheme employers and members.

### **Discretionary Post-Retirement Benefits**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

### **Transactions Relating to Retirement Benefits**

The cost of retirement benefits is recognised in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out of the General Fund Balance.

In the table below, the figures for the Police Pension Scheme 1987 include the Injury Awards which are funded directly by CCNY.

\* The McCloud remedy period is now closed and all McCloud related liabilities for eligible members are held within the legacy schemes that the Government Actuary's Department expects them to be paid from. This has led to past service costs of £20.8m added to the 1987 scheme and £1.5m to the 2006 scheme. As there are no longer liabilities held within the 2015 scheme there is a past service gain of £22.3m.

The following transactions have been made in the CIES and MIRS during the year:

	£'000	£'000	£'000	£'000	2022/23 £'000	2021/22 £'000
<b>Comprehensive Income and Expenditure Statement</b>	<b>LGPS</b>	<b>Police Pension Scheme 1987</b>	<b>Police Pension Scheme 2006</b>	<b>Police Pension Scheme 2015</b>	<b>Total</b>	<b>Total</b>
<i>Net Cost of Services</i>						
Current Service Cost	15,593	840	-	33,880	<b>50,313</b>	59,294
Past Service (Cost)/Gain *	-	20,820	1,540	(22,360)	-	85
Administration Cost	227	-	-	-	<b>227</b>	180
	15,820	21,660	1,540	11,520	<b>50,540</b>	59,559
<i>Financing and Investment Income and Expenditure:</i>						
Interest Cost	8,905	42,950	1,940	5,910	<b>59,705</b>	45,136
Expected return on assets	(8,263)	-	-	-	<b>(8,263)</b>	(6,288)
Total Post-employment Benefits charged to the Surplus or Deficit on Provision of Services	16,462	64,610	3,480	17,430	<b>101,982</b>	98,407
<i>Remeasurement of the net defined liability comprising:</i>						
- Return on plan assets (excluding amount included in net interest expense)	38,435	-	-	-	<b>38,435</b>	388
- Actuarial gains/losses arising from changes in demographic assumptions	2,426	(12,640)	(2,980)	(12,920)	<b>(26,114)</b>	(3,349)
- Actuarial gains/losses arising from changes in financial assumptions	(146,454)	(541,472)	(34,877)	(87,737)	<b>(810,540)</b>	(75,571)
- Other	21,432	102,470	800	8,520	<b>133,222</b>	10,649
(Surplus) deficits on remeasurements of scheme assets and liabilities	(84,161)	(451,642)	(37,057)	(92,137)	<b>(664,997)</b>	(67,883)
<b>Total Post-employment Benefits charged to the CIES</b>	<b>(67,699)</b>	<b>(387,032)</b>	<b>(33,577)</b>	<b>(74,707)</b>	<b>(563,015)</b>	<b>30,524</b>
<b>Movement in Reserves Statement</b>						
Reversal of net charges made to surplus or deficit on provision of services for retirement benefits in accordance with IAS19	16,462	64,610	3,480	17,430	<b>101,982</b>	98,407
<i>Actual amount charged against the General Fund Balance for the year</i>						
Employer's contribution payable to the scheme	(4,191)	(438)	(93)	(18,733)	<b>(23,455)</b>	(21,944)
Retirement benefits payable to pensioners	-	(3,020)	-	-	<b>(3,020)</b>	(3,760)
	12,271	61,152	3,387	(1,303)	<b>75,505</b>	72,703

**Assets and Liabilities in Relation to Retirement Benefits**

*Reconciliation of present value of scheme liabilities*

					2022/23	2021/22
	Funded Liabilities	Unfunded Liabilities			Total	Total
<i>(PPS - Police Pension Scheme)</i>	LGPS	PPS 1987	PPS 2006	PPS 2015		
	£'000	£'000	£'000	£'000	£'000	£'000
Balance at 1 April	(331,674)	(1,637,040)	(72,440)	(213,700)	<b>(2,254,854)</b>	(2,242,982)
Current service cost	(15,593)	(840)	-	(33,880)	<b>(50,313)</b>	(59,294)
Interest cost	(8,905)	(42,950)	(1,940)	(5,910)	<b>(59,705)</b>	(45,136)
Contributions by scheme participants	(2,466)	-	-	(8,200)	<b>(10,666)</b>	(10,425)
<i>Remeasurement gains and (losses):</i>						
- Actuarial gains/losses arising from changes in demographic assumptions	(2,426)	12,640	2,980	12,920	<b>26,114</b>	3,349
- Actuarial gains/losses arising from changes in financial assumptions	146,454	490,210	34,690	113,820	<b>785,174</b>	51,759
- Other	(21,432)	(102,470)	(800)	(8,520)	<b>(133,222)</b>	(10,649)
Benefits paid	6,208	54,720	280	850	<b>62,058</b>	58,609
Curtailment cost	-	-	-	-	-	-
Past service costs	-	(20,820)	(1,540)	<b>22,360</b>	-	(85)
<b>Balance at 31 March</b>	<b>(229,834)</b>	<b>(1,246,550)</b>	<b>(38,770)</b>	<b>(120,260)</b>	<b>(1,635,414)</b>	<b>(2,254,854)</b>

*Reconciliation of fair value of the scheme assets*

					2022/23	2021/22
	LGPS	PPS 1987	PPS 2006	PPS 2015	Total	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Balance at 1 April	305,822	-	-	-	<b>305,822</b>	299,377
Restatement of Opening Balances	-	-	-	-	-	298,770
Interest on plan assets	8,036	-	-	-	<b>8,036</b>	6,108
<i>Remeasurement gains and (losses):</i>						
- The return on plan assets, excluding the amount included in the net interest expense	(38,435)	-	-	-	<b>(38,435)</b>	(388)
- Actuarial gains/losses arising from changes in demographic assumptions	-	-	-	-	-	-
- Actuarial gains/losses arising from changes in financial assumptions	-	51,262	187	(26,083)	<b>25,366</b>	-
Other	-	-	-	-	-	23,812
Employer contributions	4,191	3,458	93	18,733	<b>26,475</b>	25,704
Contributions by scheme participants	2,466	-	-	8,200	<b>10,666</b>	10,425
Benefits paid	(6,208)	(54,720)	(280)	(850)	<b>(62,058)</b>	(58,609)
<b>Balance at 31 March</b>	<b>275,872</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>275,872</b>	<b>305,822</b>

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in respective markets.

The actual gain on scheme assets in the year was £30.172m (2021/22 £5.9m).

**Scheme History**

	2022/23	2021/22	2020/21	2019/20	2018/19
	£'000	£'000	£'000	£'000	£'000
<b>Present value of liabilities:</b>					
LGPS	(229,834)	(331,674)	(338,742)	(258,823)	(206,910)
Police Pension Scheme 1987	(1,246,550)	(1,637,040)	(1,662,510)	(1,512,290)	(1,651,400)
Police Pension Scheme 2006	(38,770)	(72,440)	(74,420)	(46,280)	(61,720)
Police Pension Scheme 2015	(120,260)	(213,700)	(167,310)	(107,700)	(82,600)
<b>Total liabilities</b>	<b>(1,635,414)</b>	<b>(2,254,854)</b>	<b>(2,242,982)</b>	<b>(1,925,093)</b>	<b>(2,002,630)</b>
<b>Fair value of assets (LGPS):</b>	<b>275,872</b>	<b>305,822</b>	<b>299,377</b>	<b>236,060</b>	<b>185,706</b>
<b>Surplus/(deficit) in the scheme:</b>					
LGPS	46,038	(25,852)	(39,365)	(22,763)	(21,204)
Police Pension Scheme 1987	(1,246,550)	(1,637,040)	(1,662,510)	(1,512,290)	(1,651,400)
Police Pension Scheme 2006	(38,770)	(72,440)	(74,420)	(46,280)	(61,720)
Police Pension Scheme 2015	(120,260)	(213,700)	(167,310)	(107,700)	(82,600)
<b>Total</b>	<b>(1,359,542)</b>	<b>(1,949,032)</b>	<b>(1,943,605)</b>	<b>(1,689,033)</b>	<b>(1,816,924)</b>

The liabilities show the underlying commitments that CCNY has in the long run to pay retirement benefits. The total liability has a substantial impact on the net worth of CCNY as recorded in the Balance Sheet, resulting in a negative overall balance. However, statutory arrangements for funding the deficit mean that the financial position of CCNY remains healthy.

The deficit on the LGPS will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

Finance is only required to be raised to cover Police Pensions when the pensions are actually paid. Funding arrangements for the Police Pension Fund are detailed in the Police Pension Fund Accounts.

The projected employer contribution rates for 2023/24 and weighted average duration of the defined benefit obligation for scheme members as provided by the actuary are as follows:

Scheme	Percentage of Pensionable Pay	Weighted Average Duration
Local Government Pension Scheme (LGPS)	10.6 %	19.9 years
Police Pension Scheme 1987	0%	15 years
Police Pension Scheme 2006	0%	29 years
Police Pension Scheme 2015	30.3%	29 years

These are the projected rates that would be required to fully cover the pension costs arising in the year and do not represent the actual cost or contributions to be made.

Members of the Police Pension Schemes are able to seek a refund of contributions if they leave the scheme with less than two years service. With effect from 1 April 2014 members of the LGPS automatically receive a refund of contributions if they leave with less than two years service. Up to that date members could opt for a refund if they left with less than three months service.

CCNY expects to make employer contributions of £4.6m to the LGPS in the year to 31 March 2023. Employer contributions to the Police Pension Schemes in the same period are expected to be £19.6m.

**Basis for Estimating Assets and Liabilities**

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The Police Pension Schemes' liabilities have been assessed by the Government Actuary's Department (GAD) and the LGPS liabilities have been assessed by AON Hewitt Limited, an independent firm of actuaries, estimates for the LGPS being based on the latest full valuation of the scheme as at 31 March 2022.

The principal assumptions used by the actuaries have been:-

	Local Government Pension Scheme		Police Pension Schemes	
	2022/23	2021/22	2022/23	2021/22
<i>Mortality assumptions:</i>				
Longevity at 65 for current pensioners:				
Men	22.6 yrs	21.8 yrs	21.9 yrs	22.1 yrs
Women	25.0 yrs	23.8 yrs	23.5 yrs	23.8 yrs
Longevity at 65 for future pensioners				
Men	23.5 yrs	23.5 yrs	23.5 yrs	23.8 yrs
Women	26.0 yrs	25.7 yrs	25 yrs	25.4 yrs
Rate of inflation	2.70%	2.90%	2.60%	3.00%
Rate of increase in salaries	3.95%	4.15%	3.85%	4.75%
Rate of increase in pensions	2.70%	2.90%	2.60%	3.00%
Rate for discounting scheme liabilities	4.70%	2.70%	4.65%	2.65%
Rate of CARE revaluation	n/a	n/a	3.85%	4.25%

The Police Pension Schemes have no assets to cover their liabilities. The LGPS assets consist of the following categories:

	Fair Value of Scheme Assets	
	2022/23	2021/22
	%	%
Cash and Cash Equivalents	1	1
Government Bonds	11	17
Corporate Bonds	-	-
Property - UK	6	7
Equities	52	56
Other	30	19
<b>Total Assets</b>	<b>100</b>	<b>100</b>

90.7% of assets in the LGPS have a quoted market price. The remaining 9.3% are unquoted.

### **Impact on the Cash Flows**

The objectives of the scheme are to keep employers' contributions at as a constant a rate as possible. NYCC has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the long term. Funding levels are monitored on a quarterly basis. The last triennial valuation was carried out 31 March 2022.

### **18. Contingent Assets and Liabilities**

Note 16 (Provisions) explains the treatment in respect of provision for amounts as known at the date of these accounts.

#### **Civil and Employment Claims**

CCNY has not made provision in these accounts for the potential outcome of legal proceedings pending conclusion in relation to Civil and Employment Claims where it is not considered probable that a payment or a transfer of economic benefits will be required to settle the obligations.

#### **Regional Collaboration**

CCNY has agreed to indemnify other Regional Police and Crime Commissioners for its share of any costs in the event of any employment tribunal or civil court claims related to regional employment. This indemnity is unlimited. At this time, it is not possible to predict the value or timing of any obligations falling due as a result of this indemnity.

#### **The McCloud/Sargeant Judgement**

In December 2018 the Government lost a Court of Appeal case (the McCloud/Sargeant Judgement) which found that the transitional protection arrangements put in place when the Firefighters' and Judges' pension schemes were reformed amounted to illegal age discrimination. The Government acknowledged that the difference in treatment will need to be remedied across all public service pension schemes.

The McCloud remedy period ran from 1st April 2015 to 31st March 2022. Eligible members were able to elect which scheme they wish to receive benefits from for this period. Due to the differing benefits structures, the Actuary expects the majority of eligible officers to elect to take legacy scheme (1987 Scheme or 2006 Scheme) benefits for the remedy period.

An allowance for McCloud remedy was first included in the 2018/19 disclosures as a past service cost for service from 2015 to 2019. For subsequent years to 2021/22, an allowance was made in the 2015 service costs for the annual accrual of additional remedy service. Now that the remedy window is closed, the Actuary has moved all McCloud related liabilities for eligible members for the period 2019 to 2022 to the associated legacy schemes. This means that all McCloud liabilities for eligible members are held within the scheme that the Actuary expects them to be paid from. Details of the associated past service costs and gains are set out in Note 17 to the Accounts.

Legal advice is awaited as to whether any further costs to be borne by the Authority will arise in relation to application of the remedy. Claimants have lodged claims under two active sets of litigation, Aarons and Penningtons. Until further guidance is provided, no estimation of the potential impact can be made.

## 19. Events after the Reporting Period

In June 2023 the High Court ruled in the case of Virgin Media Limited v NTL Pension Trustees. The ruling was that certain pension scheme rule amendments were invalid if they were not accompanied by the correct actuarial confirmation. The High Court ruling has since been appealed. In a judgement delivered on 25 July 2024, the Court of Appeal unanimously upheld the decision of the High Court.

The most recent update in July 2024 is that the relevant certificate in respect of the Local Government Pension Scheme 2008 reforms has yet to be located. While it is known there is the potential for additional pension liabilities to be recognised, the financial impact is not known and it is reasonable to form the view that an estimate cannot be made. While the Court of Appeal upheld the High Court Judgement, there are further actions that could be taken regarding the case. In addition, the certificate in respect of the 2008 reforms could be located.

## 20. Related Party Transactions

CCNY is required to disclose material transactions and balances with related parties - bodies or individuals that have the potential to control or exercise significant influence over CCNY or be controlled or influenced by CCNY. Disclosure of these transactions allows readers to assess the extent to which CCNY might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with CCNY.

CCNY has sound arrangements for internal control and corporate governance (including a scheme of delegations and purchase, contract and procurement regulations) which minimise the potential for a single officer to constrain the actions of CCNY, and which seek to ensure that CCNY obtains value for money in all transactions.

### Central Government

Central Government has effective control over the general operations of CCNY. It is responsible for providing the statutory framework within which CCNY operates, provides a substantial part of the funding in the form of grants (via NYPFCC) and prescribes the terms of many of the transactions CCNY has with other parties.

Central Government has a role, together with the Police and Crime Commissioner and the Chief Constable, in the tripartite system of police governance.

### Police Fire and Crime Commissioner for North Yorkshire

NYPFCC has control over the general operations of CCNY, although not over the details of operational policing. NYPFCC provides all the CCNY funding. Remuneration of the Police and Crime Commissioner is disclosed in the Group Accounts - Note 13(d).

On 15th November 2018 NYFCC became the Police Fire and Crime Commissioner for North Yorkshire (NYPFCC) when she took statutory responsibility for North Yorkshire Fire and Rescue Service, as the Fire and Rescue Authority (NYPFCC FRA). At the same time the NYPFCC CFO also became the CFO of NYPFCC FRA. NYPFCC FRA is a separate corporation sole, independent of NYPFCC.

### Other Local Authorities (including Other Police and Crime Commissioners)

Local Government provides a proportion of the funding for the Group. Transactions with other Forces in respect of Regional Collaboration are set out in Note 10 (b). The amounts owing to Other Local Authorities at the balance sheet date are included in Creditors (Note 15).

### Key Management

Key Management of the Group are also classed as related parties. Key Management are considered to be Senior Officers (as defined in note 8) and other persons having the authority and responsibility for planning, directing and controlling the activities of CCNY, including the oversight of these activities.

Remuneration of Key Management is disclosed in Note 8. Remuneration of Senior Officers of NYPFCC is disclosed in the Group Accounts - Note 13(d).

Senior police officers are members of the National Police Chiefs Council (NPCC) and engage with NPCC on force business.

During 2022/23 CCNY incurred subscription and conference costs from NPCC of £15k (2021/22 £17k).

CCNY received income to a value of £496k (2021/22 £207k) and purchased and received services to a value of £169k (2021/22 £26k) from organisations in which senior officers had positions on the governing body. In all instances transactions were made with proper consideration of declaration of interest. The relevant senior officers did not take part in any discussion or decision in relation to the transactions. At 31 March 2023 £nil (31 March 2022 £nil) was owed by CCNY to these organisations.

CCNY previously provided accounting services to organisations in which senior officers had positions on governing body. At 31 March 2023 £nil (2022 £nil) was held by CCNY on behalf of these organisations.

### Pension Schemes

Transactions with Pension Schemes are set out in Note 17.

## 21. Nature and Extent of Risks arising from Financial Instruments

CCNY manages financial risks in conjunction with NYPFCC, as part of the NYPFCC Group:

### Key Risks

The Group's activities expose it to a variety of financial risks. The key risks are:

- **Credit risk** the possibility that other parties might fail to pay amounts due;
- **Liquidity risk** the possibility that CCNY might not have funds available to meet its commitments to make payments;
- **Re-financing and Maturity risk** the possibility that CCNY might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- **Market risk** the possibility that financial loss might arise for CCNY as a result of changes in such measures as interest rates movements.

### Overall procedures for managing risk

The Group's overall risk management procedures focus on the unpredictability of financial markets and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework based on the Local Government Act 2003 and associated regulations. These require the Group to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall, these procedures require the Group to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice;
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations/standing orders/constitution;
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
  - The Group's overall borrowing;
  - Its maximum and minimum exposures to fixed and variable rates;
  - Its maximum and minimum exposures to the maturity structure of its debt;
  - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government guidance.



These are required to be approved before the start of the year to which they relate. These items are reported with the annual Treasury Management Strategy which outlines the detailed approach to managing risk in relation to the Group's financial instrument exposure. Actual performance is also reported after each year, as is a mid-year update.

The annual Treasury Management Strategy, which incorporates the prudential indicators, was approved by the Police and Crime Commissioner for 2022/23 in March 2022. The key issues within the Strategy were:

- The Authorised Limit for 2022/23 was set at £12.7m. This was the maximum limit of external borrowings or other long-term liabilities;
- The Operational Boundary was expected to be £9.7m. This was the expected level of debt and other long-term liabilities during the year;
- The maximum amounts of fixed and variable interest rate exposure were set at 100% and 50% based on the net debt.

These policies are implemented by Financial Services on behalf of the Group. The Group maintains written principles for overall risk management, as well as written policies (Treasury Management Practices - TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically.

### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Group's customers.

This risk is minimised through the Annual Investment Strategy, which is based solely upon the use of "specified investments", with all investments being sterling denominated with maturities up to a maximum of 364 days and meeting a minimum "high" credit rating. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above.

The full Investment Strategy for 2022/23 was approved by the Commissioner in March 2022. It forms part of the Treasury Management Strategy.

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings.

The Group's maximum exposure to credit risk in relation to its investments in banks and building societies of £21m (2021/22 21m) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Group's deposits, but there was no evidence at the 31 March 2023 that this was likely to crystallise.

The following analysis summarises CCNY's maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions.

	Total		Estimated maximum exposure to default	
	31 March 2023	31 March 2022	31 March 2023	31 March 2022
	£'000	£'000	£'000	£'000
Cash and cash equivalents	22	15	-	-
Other debtors and amounts owed by related parties	2,076	1,875	-	-
<b>Total</b>	<b>2,098</b>	<b>1,890</b>	-	-

No breaches of the counterparty criteria occurred during the reporting period and the Group does not expect any losses from non-performance by any counterparties in relation to deposits and bonds.

Collateral - During the reporting period the Group held no collateral as security.

### Liquidity Risk

The Group manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The Group has ready access to borrowings from the money markets to cover any day-to-day cash flow needs, and the PWLB and money markets for access to longer-term funds. The Group is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

All sums owing are due to be paid in less than one year.

### Refinancing and Maturity risk

The Group maintains a significant investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the Group relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer-term financial liabilities and longer-term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Group approved treasury and investment strategies address the main risks and Financial Services addresses the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of existing and proposed financial liabilities; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Group's day-to-day cash flow needs, and the spread of longer-term investments provide stability of maturities and returns in relation to the longer-term cash flow needs.

The maturity profile of financial liabilities is set out in Note 25 of the Group Accounts.

## Market Risk

### **Interest Rate Risk**

The Group is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Group, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates - the interest expense charged to the CIES will rise (however the Group does not currently have any variable rate borrowings);
- Borrowings at fixed rates - the fair value of the borrowing will fall (no impact on revenue balances);
- Investments at variable rates - the interest income credited to the CIES will rise;
- Investments at fixed rates - the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Group has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Group's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. Financial Services monitors market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long-term returns, similarly the drawing of longer-term fixed rates borrowing would be postponed.

### **Price Risk**

The Group does not generally invest in equity shares or marketable bonds.

### **Foreign Exchange Risk**

The Group has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to gains or losses arising from movements in exchange rates.

**POLICE PENSION FUND ACCOUNT**  
for the YEAR ENDED 31 March 2023

	2022/23	2021/22
	£'000	£'000
<b>Contributions receivable</b>		
From Employer		
Normal	(19,261)	(18,181)
Early retirement	-	-
	(19,261)	(18,181)
From Members	(8,054)	(7,629)
	(27,315)	(25,810)
<b>Transfers in</b>		
Individual transfers from other schemes	(151)	(439)
<b>Benefits payable</b>		
Pensions	43,921	41,607
Commutations and lump sum retirement benefits	9,348	8,208
Commutation Payments as a result of Milne v GAD Determination	-	-
Death grants and dependants gratuities	124	435
<b>Payments to and on account of leavers</b>		
Refunds of contributions	55	83
Individual transfers out to other schemes	48	-
<b>Deficit for the year before transfer from the Police and Crime Commissioner of amount equal to the deficit</b>	<b>26,030</b>	<b>24,084</b>
Additional funding payable by the PFCC to fund the deficit for the year	(26,030)	(24,084)
Additional contribution payable by the employer	-	-
<b>Net amount payable/receivable for the year</b>	<b>-</b>	<b>-</b>

**POLICE PENSION FUND NET ASSETS STATEMENT**  
at 31 March 2023

		31 March	31 March
		2023	2022
	Note	£'000	£'000
Current Debtors	5	-	-
<b>Total Assets</b>		-	-
Current Creditors	6	-	-
<b>Net Assets</b>		-	-

## NOTES TO THE POLICE PENSION FUND ACCOUNTS

### 1. Accounting Policies

The Pension Fund Accounts have been prepared in accordance with the IFRS Code and on an accruals basis. This means that sums due to or from the Pension Fund are included as they fall due, whether or not the cash has been received or paid. The accounting convention adopted is historical cost.

### 2. Operation of Police Pension Schemes

CCNY operates three Pension Schemes for police officers. These are unfunded defined benefit schemes, meaning that there are no investment assets built up to meet the pension liabilities and cash has to be generated to meet actual pension payments as they eventually fall due. The second scheme was introduced in April 2006, with the intention that joint contributions of employers and employees would finance the full costs of pension liabilities. All police officers recruited from April 2006 to April 2015 become members of the 2006 scheme and the previous scheme has been closed to new members. The third scheme came into effect for officers recruited on or after April 2015. A number of officers have been transferred from the previous schemes in the year and will continue to do so moving forward based on calculated taper dates.

The charge in the CCNY accounts represents net cost of pensions and other benefits paid, after deducting contributions receivable from members. Members contribution rates vary between 11% and 15.05% of pensionable pay.

### 3. Funding of Police Pension Schemes

The funding arrangements for Police Pension Schemes changed on 1 April 2006 and again on 1 April 2015. Before 1 April 2006 the schemes did not have a percentage of pensionable pay type of contribution, rather the Authority was responsible for paying pensions of former employees on a pay-as-you-go basis. Under the new funding arrangements the schemes remain unfunded but CCNY no longer meets the pension outgoings directly, instead CCNY pays an employer's contribution, based on a percentage of pay, into the Pension Fund. Each individual Police and Crime Commissioner in England and Wales is required by legislation to operate a Pension Fund for police officers and the amounts that must be paid into and paid out of the Pension Fund are specified by regulation.

Under the new arrangements, the Pension Fund will be balanced to nil at the end of the year by either paying over to NYPFCC the amount by which amounts receivable by the Fund for the year exceeded the amounts payable or by receiving cash from NYPFCC equal to the amount by which the amount payable from the pension fund for the year exceeded the amount receivable. With effect from 1 April 2015 the Home Office does not fund the whole of the difference between payments and receipts and CCNY is required to make an additional contribution calculated according to regulations. NYPFCC will either pay an amount equal to the amount received from the Pension Fund to the Home Office or receive a pension top-up grant from the Home Office equal to the amount paid to the Pension Fund.

### 4. Liabilities in Relation to Retirement Benefits

The Pension Fund Accounts do not take account of liabilities to pay pensions and other benefits after the period end. Details of the liabilities for retirement benefits attributable to CCNY at 31 March 2023, and of the basis for assessing those liabilities, are included in note 17 to the CCNY Accounts.

The present value of the Police Pension Scheme liabilities, based on the most recent full valuation of the scheme (as at 31 March 2016) and updated to the balance sheet date are disclosed below.

	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Police Pension Scheme 1987	1,246,550	1,637,040
Police Pension Scheme 2006	38,770	72,440
Police Pension Scheme 2015	120,260	213,700
<b>Total present value of liabilities</b>	<b>1,405,580</b>	<b>1,923,180</b>

Full details of the liabilities for retirement benefits attributable to the group at 31 March 2023, and the basis for assessing those liabilities, are included in Note 17 to the CCNY Accounts.

<b>5. Debtors</b>	<b>31 March 2023</b>	<b>31 March 2022</b>
	<b>£'000</b>	<b>£'000</b>
Short Term - Other Local Authorities	-	-
	<hr/> <hr/>	<hr/> <hr/>
<b>6. Creditors</b>		
Short term - General	-	-
	<hr/> <hr/>	<hr/> <hr/>

## **Independent auditor's report to the Chief Constable of North Yorkshire Police**

### **Report on the financial statements**

#### **Report on the audit of the financial statements**

#### **Opinion on the financial statements**

We have audited the financial statements of the Chief Constable of North Yorkshire (Chief Constable) for the year ended 31 March 2023, which comprise the Comprehensive Income and Expenditure Statement, the Movement in Reserves Statement, the Balance Sheet, the Cash Flow Statement, the Police Pension Fund Statement, Net Asset Statement and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23, as amended by the Update to the Code and Specifications for Future Codes for Infrastructure Assets ("the Code Update"), published in November 2022.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Chief Constable as at 31st March 2023 and of its expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 as amended by the Code Update.

#### **Basis for opinion**

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities section of our report. We are independent of the Chief Constable in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### **Conclusions relating to going concern**

In auditing the financial statements, we have concluded that the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work we have performed, and taking into account the requirements of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 as amended by the Code Update, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Chief Constable's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

Our responsibilities and the responsibilities of the Chief Finance Officer with respect to going concern are described in the relevant sections of this report.

#### **Other information**

The other information comprises the Annual Governance Statement information included in the Statement of Accounts, other than the financial statements and our auditor's report thereon. The Chief Finance Officer is responsible for the other information. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements, or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

**Responsibilities of the Chief Finance Officer for the financial statements**

As explained more fully in the Statement of the Chief Finance Officer's Responsibilities, the Chief Finance Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 as amended by the Code Update, and for being satisfied that they give a true and fair view. The Chief Finance Officer is also responsible for such internal control as the Chief Finance Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

The Chief Finance Officer is required to comply with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 as amended by the Code Update and prepare the financial statements on a going concern basis on the assumption that the functions of the Chief Constable will continue in operational existence for the foreseeable future. The Chief Finance Officer is responsible for assessing each year whether or not it is appropriate for the Chief Constable to prepare its accounts on the going concern basis and disclosing, as applicable, matters related to going concern.

**Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below.

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud. Based on our understanding of the Chief Constable, we identified that the principal risks of non-compliance with laws and regulations related to the Local Government Act 2003 (and associated regulations made under section 21), the Local Government Finance Acts of 1988, 1992 and 2012, and the Accounts and Audit Regulations 2015, and we considered the extent to which non-compliance might have a material effect on the financial statements.

To help us identify instances of non-compliance with these laws and regulations, and in identifying and assessing the risks of material misstatement in respect to non-compliance, our procedures included, but were not limited to:

- inquiring with management and the Chief Constable, as to whether the Chief Constable is in compliance with laws and regulations, and discussing their policies and procedures regarding compliance with laws and regulations;
- communicating identified laws and regulations throughout our engagement team and remaining alert to any indications of non-compliance throughout our audit; and
- considering the risk of acts by the Chief Constable which were contrary to applicable laws and regulations, including fraud.

We evaluated the Chief Finance Officer's incentives and opportunities for fraudulent manipulation of the financial statements (including the risk of override of controls) and determined that the principal risks were related to posting manual journal entries to manipulate financial performance, management bias through judgements and assumptions in significant accounting estimates, and significant one-off or unusual transactions.

Our audit procedures in relation to fraud included but were not limited to:

- making enquiries of management and the Chief Constable on whether they had knowledge of any actual, suspected or alleged fraud;
- gaining an understanding of the internal controls established to mitigate risks related to fraud;
- discussing amongst the engagement team the risks of fraud; and
- addressing the risks of fraud through management override of controls by performing journal entry testing, testing of accounting estimates and testing any unusual transactions.

There are inherent limitations in the audit procedures described above and the primary responsibility for the prevention and detection of irregularities including fraud rests with management and the Chief Constable. As with any audit, there remained a risk of non-detection of irregularities, as these may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.

We are also required to conclude on whether the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements is appropriate. We performed our work in accordance with Practice Note 10: Audit of financial statement and regularity of public sector bodies in the United Kingdom, and Supplementary Guidance Note 01, issued by the National Audit Office in November 2024.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of our auditor's report.

## **Report on the Chief Constable's arrangements for securing economy, efficiency, and effectiveness in its use of resources**

### **Matter on which we are required to report by exception**

We are required to report to you if, in our view we are not satisfied that the Chief Constable has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2023.

In November 2023 we identified a significant weakness in relation to improving economy, efficiency and effectiveness for the 2021/2022 year. In our view this significant weakness remains for the year ended 31 March 2023:

Significant weakness in arrangements	Recommendation
<p><b>2021/22 HMICFRS Inspection Report Improving economy, efficiency and effectiveness</b></p> <p>The 2021/22 HMICFRS inspection report on the Chief Constable and the Force was published in March 2023. HMICFRS raised a specific cause for concern that the Chief Constable had failed to provide sufficient oversight of enabling services and did not have an effective workforce plan or performance management in place. In our view, HMICFRS's concerns represent a significant weakness in arrangements in relation to how the Chief Constable evaluates the services provided to assess performance and identify areas for improvement under the Economy, Efficiency and Effectiveness criterion.</p>	<p>We recommend that the Chief Constable should address the cause for concern in relation to oversight of enabling services, the lack of effective workforce planning and the need to improve the performance framework and implements the recommendations made in the HMICFRS inspection report.</p>

**Responsibilities of the Chief Constable**

The Chief Constable is responsible for putting in place proper arrangements to secure economy, efficiency, and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

**Auditor's responsibilities for the review of arrangements for securing economy, efficiency, and effectiveness in the use of resources**

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Chief Constable has made proper arrangements for securing economy, efficiency, and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Chief Constable's arrangements for securing economy, efficiency, and effectiveness in its use of resources are operating effectively.

We have undertaken our work in accordance with the Code of Audit Practice, having regard to the guidance issued by the Comptroller and Auditor General in November 2024.

**Matters on which we are required to report by exception under the Code of Audit Practice**

We are required by the Code of Audit Practice to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make a recommendation under section 24 of the Local Audit and Accountability Act 2014; or
- we exercise any other special powers of the auditor under sections 28, 29 or 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects.

**Use of the audit report**

This report is made solely to the Chief Constable for North Yorkshire, as a body, in accordance with part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 44 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Chief Constable those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Chief Constable for North Yorkshire, as a body, for our audit work, for this report, or for the opinions we have formed.

**Certificate**

We certify that we have completed the audit of the Chief Constable for North Yorkshire in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.



Gavin Barker, Key Audit Partner  
For and on behalf of Forvis Mazars LLP

The Corner  
Bank Chamber  
26 Mosley Street  
Newcastle Upon Tyne  
NE1 1DF

Date: 9 December 2024

## GLOSSARY OF TERMS

**ACCRUAL:** The recognition, in the correct accounting period, of income and expenditure as it is earned or incurred, rather than as cash is received or paid.

**ACCRUED BENEFITS:** The benefits for service up to a given point in time, whether vested rights or not.

**ACTUARIAL GAINS AND LOSSES:** For a defined benefit scheme, the changes in actuarial deficits or surpluses that arise because events have not coincided with the actuarial assumptions made for the last valuation (experience gains or losses) or the actuarial assumptions have changed.

**ACTUARIAL VALUATION:** A valuation of assets held, an estimate of the present value of benefits to be paid and an estimate of required future contributions, by an actuary, on behalf of a pension fund.

**AGENCY SERVICES:** The provision of services by a Police and Crime Commissioner or Chief Constable (the agent) on behalf of another Police and Crime Commissioner or Chief Constable, which is legally responsible for providing those services. The responsible Police and Crime Commissioner or Chief Constable reimburses the Police and Crime Commissioner or Chief Constable providing the service.

**AMORTISED COST:** The cost of an intangible asset after amortisation, which is the systematic allocation of the depreciable amount of an asset over its useful life.

**ANNUAL GOVERNANCE STATEMENT:** Describes the governance framework incorporating the systems and processes, culture and values by which the Group is directed and controlled and the activities through which it accounts to and engages with the community.

**APPROPRIATIONS:** Amounts transferred to or from revenue or capital reserves.

**ASSET:** An item which has a value. For example: land and buildings, vehicles, equipment, cash.

**AUDIT COMMISSION:** An independent body established under the Local Government Finance Act 1982. It is the responsibility of the Audit Commission to appoint external auditors to Police and Crime Commissioners and Chief Constables.

**BALANCES:** The total general balances available are the accumulated surplus of income over expenditure which enable operation without borrowing until the first precept and grant payments are received in the early part of the financial year. Balances are also used to cover any unexpected expenditure during the financial year.

**BALANCE SHEET:** This sets out the financial position of an organisation on a particular date. It shows the balances and reserves at the organisation's disposal, its long-term indebtedness, the fixed and net current assets employed in its operations and summarised information on the fixed assets held.

**BUDGET:** A statement of an organisation's plans in financial terms. A budget is prepared and approved by the organisation before the start of each financial year and is used to monitor actual expenditure throughout the year.

**CAPITAL ADJUSTMENT ACCOUNT:** The account through which all financing of fixed assets is charged.

**CAPITAL EXPENDITURE:** Expenditure on new assets or on the enhancement of existing assets so as to prolong their life or enhance market value.

**CAPITAL FINANCING CHARGES:** The repayment of loans and interest used to pay for capital projects.

**CAPITAL GRANT:** Grant from Central Government used to finance specific schemes in the capital programme. Where capital grants are receivable these are used, as far as possible, to finance capital expenditure to which they relate in the year that the grant is received.

**CAPITAL RECEIPTS:** The proceeds from the sale of an asset, which may be used to finance new capital expenditure or to repay outstanding loan debt, as laid down within rules set by Central Government.

**CAPITAL RESERVE:** Created to provide an alternative source of financing for capital expenditure and to ensure some stability in the level of capital programmes that can be financed.

**CASH FLOW STATEMENT:** This summarises the cash receipts and payments of the Group arising from transactions for both revenue and capital purposes.

**CHARTERED INSTITUTE OF PUBLIC FINANCE AND ACCOUNTANCY (CIPFA):** This is the main professional body for accountants working in the public services.

**COLLECTION FUND:** A fund administered by each District Council in which individuals' council tax payments are paid. The Police and Crime Commissioner raises a precept on the fund to finance part of their net revenue expenditure.

**COLLECTION FUND ADJUSTMENT ACCOUNT:** The account through which to implement the accruals basis for recording the precept in these accounts without affecting the bottom line for taxpayers.

**COMPONENT ACCOUNTING:** Component accounting requires that where an asset has several components, which can be physically separated from the principal asset and which have significantly different useful lives, these should be recognised separately and should be depreciated based on their respective useful lives. Component accounting aims to improve depreciation accounting and thus improves the measurement of operating results. It also facilitates accounting for replacements.

**CONTINGENCY:** The sum of money set aside to meet unforeseen expenditure or liability.

**COUNCIL TAX:** The local tax levied on householders, based on the relative market values of property, which helps to fund local services.

**CREDIT APPROVAL:** Authorisations given by Central Government to local authorities, which enable them to finance capital expenditure by borrowing or other credit arrangements such as leasing.

**CREDITORS:** Individuals or organisations to whom money is owed at the end of the financial year.

**CURRENT ASSETS AND LIABILITIES:** Current assets are items that can be readily converted into cash. Current liabilities are items that are due immediately or in the short term.

**CURRENT SERVICE COSTS (PENSIONS):** The increase in the present value of a defined benefit scheme's liabilities expected to arise from the employee's service in the current period.

**CURTAILMENT:** For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service.

**DEBTORS:** Individuals or organisations from whom money is owed at the end of the financial year.

**DEFERRED LIABILITIES:** Liabilities which, by arrangement, are payable beyond the next year, at some point in the future or paid off by an annual sum over a period of time.

**DEFERRED PENSIONS:** Individuals who have ceased to be active members but are entitled to benefits payable at a later date.

**DEFINED BENEFIT SCHEME:** A pension scheme which defines the benefits independently of the contributions payable and the benefits are not directly related to the investments of the scheme.

**DEPRECIATION:** An annual charge to reflect the extent to which an asset has been worn out or consumed during the financial year.

**DIRECT REVENUE FINANCING:** Resources provided from the revenue budget to finance the cost of capital projects.

**DISCRETIONARY BENEFITS:** Retirement benefits which the employer has no legal, contractual or constructive obligation to award and which are awarded under discretionary powers.

**EARMARKED RESERVES:** These reserves represent monies set aside that can only be used for a specific purpose.

**EXPECTED RATE OF RETURN ON PENSION ASSETS:** For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

**EXTRAORDINARY ITEMS:** Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside ordinary activities and are not expected to recur.

**FINANCE AND OPERATING LEASE:** A Finance lease transfers all of the risks and rewards of ownership of a fixed asset to the lessee. If these leases are used, the assets acquired have to be included within the fixed assets in the balance sheet at the market value of the asset involved. With an operating lease the ownership of the asset remains with the leasing company and an annual rent is charged to the relevant service revenue account.

**FINANCIAL REGULATIONS:** A written code of procedures approved by the Police and Crime Commissioner, intended to provide a framework for proper financial management.

**FIXED ASSETS:** Tangible assets that yield benefits for a period of more than one year.

**GAD:** The Government Actuaries Department. They provide estimates of the liabilities of the Police Pension Scheme.

**GOING CONCERN:** The concept that an organisation will remain in operational existence for the foreseeable future, in particular that the revenue accounts and balance sheet assume no intention to curtail significantly the scale of operations.

**GOVERNMENT GRANTS:** Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

**IMPAIRMENT:** A reduction in the value of an asset from the balance sheet value occurring as a result of a change in the condition and consumption of the asset or as a result of market conditions.

**INCOME AND EXPENDITURE ACCOUNT:** This summarises the resources generated and consumed for the year and shows how the costs have been financed.

**INTEREST INCOME:** The money earned from the investment of surplus cash.

**INTEREST COSTS (PENSIONS):** For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

**INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS):** Standards and Interpretations adopted by the International Accounting Standards Board (IASB). They comprise:

(a) International Financial Reporting Standards;

(b) International Accounting Standards; and

(c) Interpretations developed by the International Financial Reporting Interpretations Committee (IFRIC) or the former Standing Interpretations Committee (SIC).

**INVESTMENTS (PENSION FUND):** The investments of a Pension Fund will be accounted for in the statements of that Fund. However, sponsoring bodies are also required to disclose, as part of disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

**MINIMUM REVENUE PROVISION (MRP):** The statutory minimum amount which a Police and Crime Commissioner is required to set aside on an annual basis as a provision to redeem debt.

**NET BOOK VALUE:** The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

**NET CURRENT REPLACEMENT COST:** The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

**NATIONAL NON-DOMESTIC RATES (NNDR):** The business rate in the pound is the same for all non-domestic ratepayers and is set annually by the government. Income from business rates goes into a central government pool that is then distributed according to resident population.

**NON-OPERATIONAL ASSETS:** Non-operational assets are fixed assets held but not directly occupied or used in the delivery of services. They include surplus properties awaiting disposal and assets that are under construction.

**OPERATIONAL ASSETS:** Fixed assets held and occupied, used or consumed in the direct delivery of those services for which they have either a statutory or discretionary responsibility.

**OUTTURN:** The actual amount spent in the financial year.

**PAST SERVICE COST:** For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

**PAYMENTS IN ADVANCE:** These represent payments prior to 31 March for supplies and services received by the Group after 1 April.

**PENSION FUND:** A fund which makes pension payments on retirement of its participants.

**POLICE GRANT:** A grant paid by the government to Police and Crime Commissioners as a proportion of the Formula Spending Share or FSS.

**PRECEPT:** The income which the Police and Crime Commissioner requires the District Council to raise from Council Tax on behalf of the Police and Crime Commissioner.

**PROJECTED UNIT METHOD:** An accrued benefits valuation method in which the scheme liabilities make allowances for projected earnings. The scheme liabilities at the valuation date relate to:

- the benefits for pensioners and deferred pensioners, and their dependents, allowing where appropriate for future increases;
- the accrued benefits for members in service at the valuation date.

**PROVISION:** An amount set aside to provide for a liability that is likely to be incurred but the exact amount and the date on which it will arise are uncertain.

**PUBLIC WORKS LOAN BOARD (PWLb):** A government agency which provides longer-term loans to local authorities at interest rates only slightly higher than those at which the government itself can borrow.

**RECEIPTS IN ADVANCE:** These represent income received prior to 31 March for supplies and services provided by the Group after 1 April.

**RESERVES:** Monies set aside that do not fall within the definition of provisions.

**RETIREMENT BENEFITS:** All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment.

**REVENUE CONTRIBUTIONS TO CAPITAL:** Contribution from the Comprehensive Income and Expenditure Statement to finance capital expenditure and thus reduce the requirement to borrow.

**REVENUE SUPPORT GRANT (RSG):** General government grant support towards expenditure.

**REVALUATION RESERVE:** This account represents the difference between the current valuation of fixed assets and the historic costs of those assets. This Account came into effect 1 April 2007.

**SCHEME LIABILITIES:** The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employee is committed to provide for service up to the valuation date.

**SETTLEMENT:** An irrevocable action that relieves the employer (or the defined benefit scheme) of the primary responsibility for a pension obligation and eliminates significant risks relating to the obligations and the assets used to effect the settlement.

**SPONSORSHIP:** The voluntary provision of non-public funds, services, equipment or other resources that enable the enhancement or extension the normal service provided.

**STATEMENT OF ACCOUNTING POLICIES:** This explains the basis of the figures in the accounts. The accounts can only be properly appreciated if the policies that have been followed in dealing with material items are explained. Changes in policies from previous years have been clearly shown.

**STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS:** This explains the responsibilities of both the Chief Constable and Chief Constable's Chief Finance Officer in respect of the Statement of Accounts.

**TRANSFER VALUES:** Payment made by one pension scheme to another in respect of accrued pension rights when a member of a scheme changes pensionable employment.

**TREASURY MANAGEMENT POLICY (TMP):** This is a policy adopted to manage investments, cash flows, and banking transactions. It governs the control of risks associated with these activities and the pursuit of optimum investment return balanced with security of investment.

**WORK IN PROGRESS:** The cost of work done on an uncompleted project at the balance sheet date.



## ACRONYMS

ACC	Assistant Chief Constable
ACPO	Association of Chief Police Officers
AGS	Annual Governance Statement
APACE	Association of Policing and Crime Chief Executives
APCC	Association of Police and Crime Commissioners
ASC	Accounting Standards Committee
CC	Chief Constable
CCNY	Chief Constable of North Yorkshire Police
CEO	Chief Executive Officer
CFO	Chief Financial Officer
CFR	Capital Financing Requirement
CIES	Comprehensive Income and Expenditure Statement
CIPFA	Chartered Institute of Public Finance and Accountancy
DCC	Deputy Chief Constable
FRS	Financial Reporting Standards
FSS	Formula Spending Share
FTE	Full Time Equivalent
GAD	Government Actuary's Department
HM	Her Majesty
HMRC	Her Majesty's Revenue and Customs
HO	Home Office
HPCC	Police and Crime Commissioner for Humberside
IAS	International Accounting Standards
IFRIC	International Financial Reporting Interpretations Committee
IFRS	International Financial Reporting Standards
IS	Information Systems
ISD	Information Services Department
IT	Information Technology
JANE	Joint Arrangement Not an Entity
JPAC	Joint Police Authorities Committee
LASAAC	Local Authority (Scotland) Accounts Advisory Committee
LCJB	Local Criminal Justice Board
LGPS	Local Government Pension Scheme
MRP	Minimum Revenue Provision
MTFP	Medium Term Financial Plan
NHS	National Health Service
NYP	North Yorkshire Police
NYPA	North Yorkshire Police Authority
NYPFCC	Police Fire and Crime Commissioner for North Yorkshire
PCC	Police and Crime Commissioner
PCSO	Police Community Support Officer
PFI	Private Finance Initiative
PPE	Property, Plant and Equipment
PWLB	Public Works Loan Board
RICS	Royal Institution of Chartered Surveyors
SeRCOP	Service Reporting Code of Practice

SORP	Statement of Recommended Practice
SSAP	Statements of Standard Accounting Practices
SYPCC	Police and Crime Commissioner for South Yorkshire
TMP	Treasury Management Practices
VAT	Value Added Tax
WYPA	West Yorkshire Police Authority
WYPCC	Police and Crime Commissioner for West Yorkshire